



**FEDERAL REPUBLIC OF NIGERIA**

# **Bureau of Public Procurement**

## **ANNUAL REPORT 2016**



**Ensuring Transparency, Competition  
and Quality in Nigeria's Public Sector  
Procurement**





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## THE PRESIDENCY

# Bureau of Public Procurement (BPP)



### VISION

Building and Sustaining an  
Efficient Country Procurement System  
that meets International  
Best Practices.

### MISSION

Ensuring a Public Procurement process that  
Guarantees Transparency,  
Efficiency, Competition, Integrity and  
Value-for-Money to support  
National Growth and Developmen.

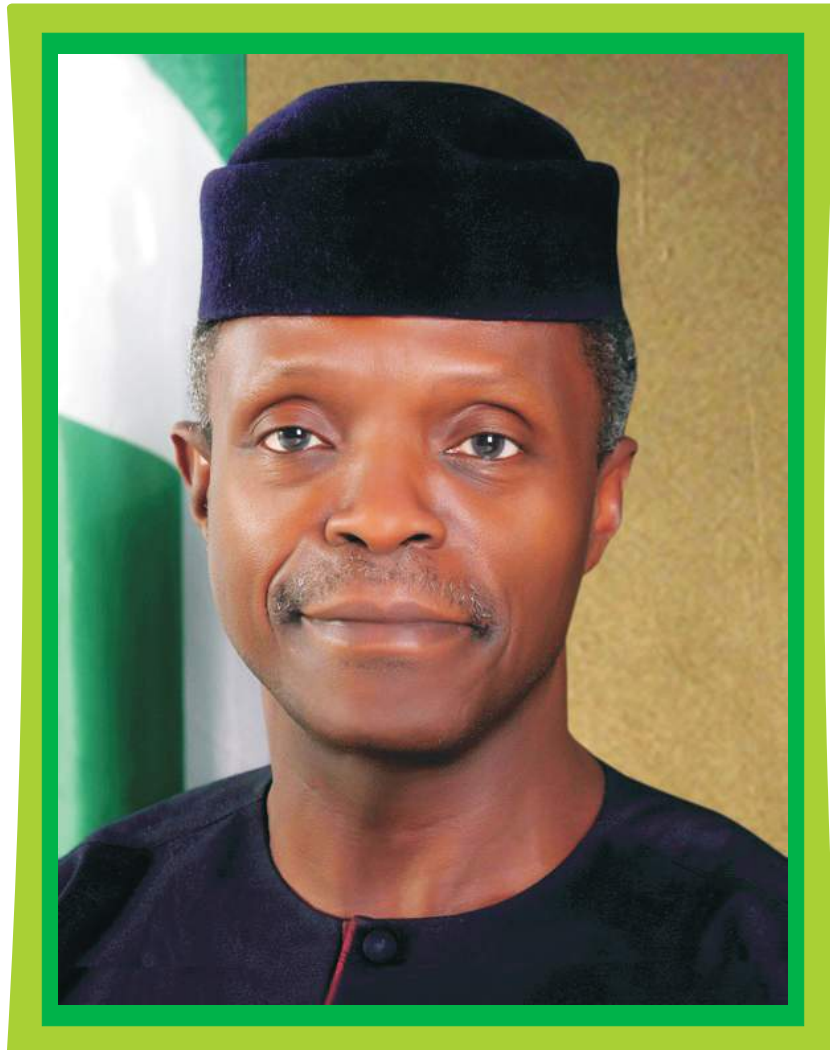




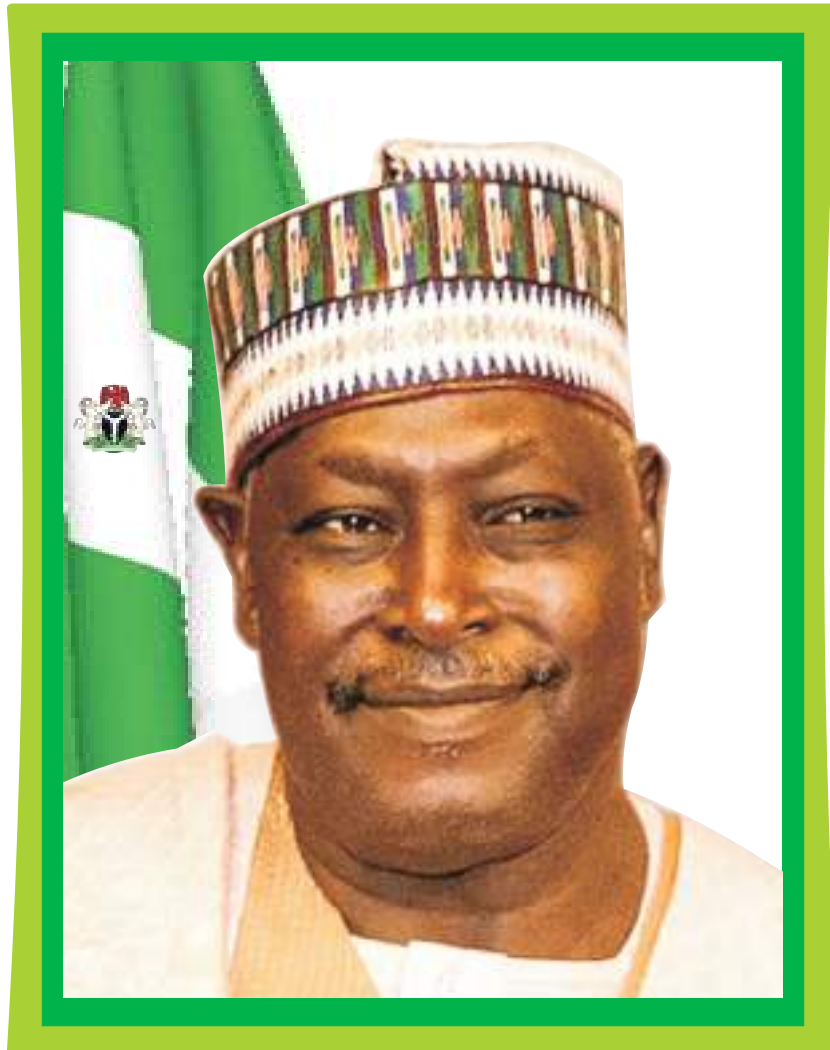
His Excellency,  
**Muhammadu Buhari, GCFR**

President, Commander-in-Chief of the Armed-Forces  
Federal Republic of Nigeria





His Excellency,  
**Pro. Oluyemi Oluleke Osinbajo, SAN, GCON**  
Vice President,  
Federal Republic of Nigeria

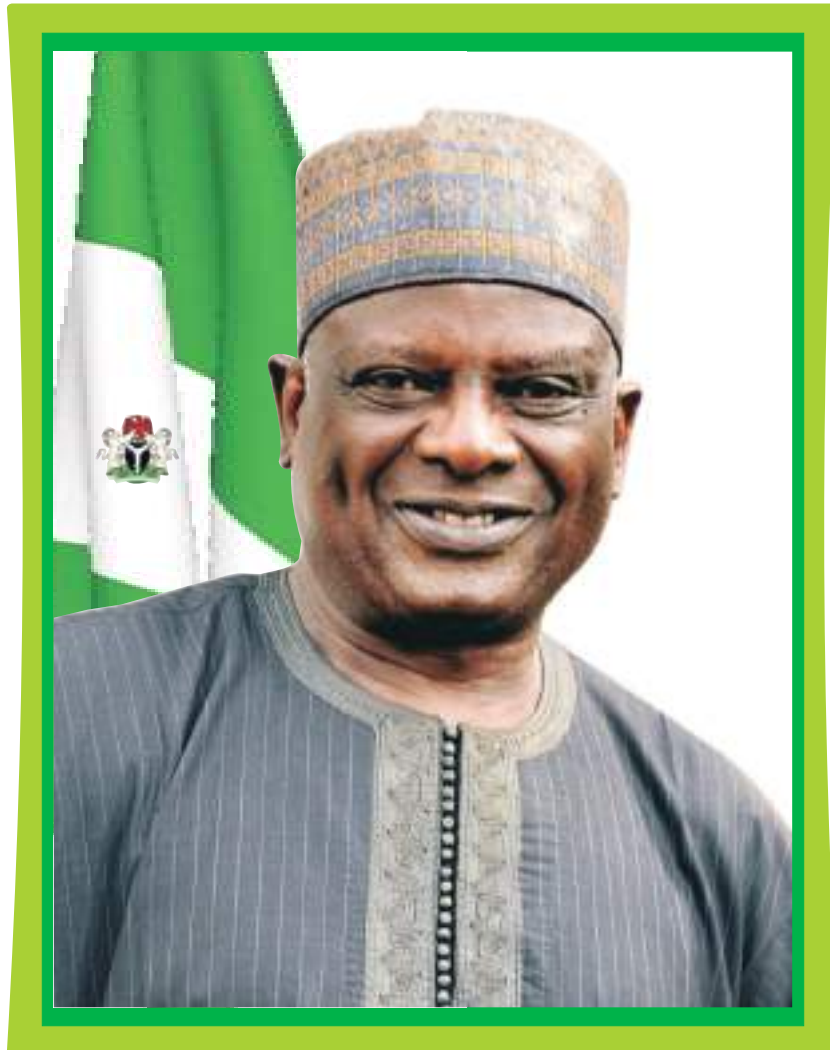


**Babachir David Lawal, GCON**  
Secretary to the Government of the Federation



**Mrs. Winifred Ekanam Oyo-Ita, CFR**

Head of Civil Service of the Federation



## **Ahmadu Mamman, FNIQS**

Director-General, Bureau of Public Procurement (BPP)



## NATIONAL ANTHEM OF NIGERIA

Arise, O compatriots,  
Nigeria's call obey  
To serve our fatherland  
With love and strength and faith  
The labor of our heroes past  
Shall never be in vain  
To serve with heart and might  
One nation bound in freedom,  
Peace and unity.

Oh God of creation,  
Direct our noble cause  
Guide our leaders right  
Help our youths the truth to know  
In love and honesty to grow  
And living just and true  
Great lofty heights attain  
To build a nation where peace  
And justice shall reign

## NATIONAL PLEDGE

I pledge to Nigeria my country  
To be faithful, loyal and honest  
To serve Nigeria with all my strength  
To defend her unity  
And uphold her honour and glory  
So help me God.

# Contents

		Page
1.	<b>Introduction</b>	11
2.	<b>Chapter 1: General Overview</b> a. Background b. Mandate of the Bureau c. Functions of the Bureau d. Vision, Mission and Core Objectives e. Organizational Structure	15
3.	<b>Chapter 2: Office of the Director - General</b>	21
4.	<b>Chapter 3: Operations of the Bureau</b> a. Due Process Prior Review b. Certification, Compliance and Monitoring c. Research, Training and Strategic Planning d. Database and Regulation	27
5.	<b>Chapter 4: Finance and Admin Services</b>	45
6.	<b>For the Record</b> a. Permanent Secretaires' Retreat b. National Conference on Public Procurement c. Communique on National Conference on Public Procurement (NACOPP)	51
7.	<b>Training Programme 2017</b>	62
8.	<b>Photo Diary</b>	68

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# INTRODUCTION

## 2016 – A Year of Changes in the Life of BPP

The year 2016 started for the Bureau with the now-traditional Retreat on Public Procurement for Permanent Secretaries of ministries and some key agencies of the federal government in January (date). The annual forum for the accounting officers of these institutions to do stock-taking on their procurement activities within the framework of the Public procurement Act 2007 was followed by a similar forum for Chief Executives Of Federal Parastatals And Agencies, on --, which attracted quite a huge number of participants.

In quick succession, BPP was also involved in an interactive forum on public procurement, at the instance of the National Assembly (Senate and House of Representatives) Committees on Public procurement.

Then followed the Second National Forum on Public procurement (NACOPP). While this was on, news filtered into the Transcorp Hilton Hotel venue of the event on -- that the President had relieved several Heads of Parastatals, including the Director-General of the BPP, Engr. Emeka M. Ezeh, of their appointment. The mantle then fell on Engr. Ahmed Abdu, Director of the Agriculture and Water Resources Department, to assume the position acting Director-General of the Bureau on 16 February 2016. Mr. Abdu remained on this position until 6th October 2016 when Mr. President appointed Mr. Mamman Ahmadu, a 1976 graduate in Quantity Surveying from Ahmadu Bello University, Zaria, and Principal Partner of Ahmadu and Partners, as the substantive Director-General of the Bureau.

Amidst these changes, the Bureau pressed ahead with its work of taking the lead in the implementation of procurement reforms. It was involved in the activities of the following:

- Joint World Bank-African Development Bank (AfDB) Budget Support Mission at the Federal Ministry of Finance, Nigeria for “Supporting Fiscal Sustainability, Transparency, and Inclusive Growth”;
- State House Auditorium meeting with Stakeholders on e-Public Procurement readiness With MDAs, States, Contractors and Service Providers, Professional Bodies and Civil Society Representatives;
- Meetings at Federal Ministry of Health on audit by EDES & ASSOCIATES of the GAVI PROJECT undertaken by National Primary Health Care Development Agency;
- Compliance Workshop on Procurement of ICT Products under the Guidelines for Nigerian Content Development in Information and Communications Technology which was held on and organized by the Office for Nigerian Content (ONC) in Transcorp Hilton Hotel.
- Interactive Session of the Implementing Ministries Departments and Agencies of the National Strategy for Public Service Reform at the Federal Ministry of Finance Conference Hall;

- Interactive Session of the Implementing Ministries Departments and Agencies of the National Strategy for Public Service Reform at Obasanjo Hall Office Head of Civil Service of the Federation.
- National Workshop on Stakeholders Involvement in Nigeria's Nuclear Power Programme Organized by Nigeria Atomic Energy Commission, at Sheda, Abuja
- Internal Conference on Effective Procurement Strategies for Bureau's Officers Coordinated by Crown Agents.
- Conference on E-Procurement held at the State House Auditorium.
- Open Contracting Partnership conference meeting at Wilton Park UK " Leading by Example: Implementing Anti-corruption Workshop Wp1501.
- 16 Man Team on Study tour of Zambian Public Procurement Authority E-Procurement
- Setting agenda for the Open Government Partnership (OGP) Retreat on the Development of the National Action Plan at Hotel 17 Kaduna

These were complemented with courtesy visits from a variety of stakeholder organizations at which commitments were expressed for collaboration.

## Change of Leadership: Ahmadu Mamman Appointed Director-General of BPP



**The new Director-General of the Bureau of Public Procurement (BPP), Mr. Mamman Ahmadu, FNIQS, (Left) formally received the hand-over note from the Acting Director-General, Engr. Ahmed Abdu, FNSE, at the BPP headquarters in Abuja.**

On 6<sup>th</sup> October 2016, Mr. Mamman Ahmadu took over as Director-General of the Bureau of Public Procurement (BPP), from Engr. Ahmed Abdu, FNSE, who had acted on the position since 19 February 2016.

By his appointment, Ahmadu, a Fellow of the Nigerian Institute of Quantity Surveyors, was returning to public service, which he left in 1981 as Principal Quantity Surveyor and head of the Quantity Surveying Section of the Borno State Housing Corporation. Since then, Mamman, holder of a 1976 B Sc in Quantity Surveying of Ahmadu Bello University, Zaria, has been in private practice as Principal Partner of Ahmadu and Partners, a firm of quantity surveyors based in Kaduna. The headquarters of the Central Bank of Nigeria (CBN), rebuilding of CBN Lagos Office, the Katsina branch of CBN and the CBN-funded Centre of Excellence projects at the University of Ibadan and University of Nigeria (Enugu campus) are among the firm's

On the value he intends to add to the Bureau's work, Ahmadu, who obtained an M Sc in Project Management from the University of Reading, United Kingdom, in 2002, said: "Beyond ensuring that MDAs follow the procedures in the Act and operational guidelines developed, the Bureau needs to give increased attention to the monitoring of contracts awarded by procuring entities."

Mr. Ahmadu has aligned with, and given strong support to, the establishment by the Bureau of Public Procurement Research Centres (PPRCs) at the University of Lagos and Ahmadu Bello University, Zaria to complement the existing one at the Federal University of Technology, Owerri (FUTO).

The Bureau is benefitting from his experiences as a part-time lecturer in Measurement of Building Works and Construction at ABU's Faculty of Engineering and a former member of the Governing Council of the Federal Polytechnic, Mubi.



## Chapter 1

### GENERAL OVERVIEW

#### Background

It became an urgent necessity in Nigeria to reform the Public Procurement system following a World Bank Country Procurement Assessment survey conducted in 1999, which revealed weaknesses in procedures fostering widespread corruption. These were having negative consequences on national development, especially in the area of infrastructural development in Nigeria. The Assessment Report revealed that 60k was being lost to underhand practices out of every N1.00 spent by Government. Indeed, an average of ten Billion US Dollars (\$10b) was being lost annually due to fraudulent practices in the award and execution of public contracts through inflation of contract cost, lack of procurement plans, poor project prioritization, poor budgeting processes, lack of competition and value for money and other kinds of manipulations of the procurement and contract award processes.

In order to address the above shortcomings, the Federal Government initiated the Public Procurement Reform as part of its Economic Reform agenda designed to restore due process in the award and execution of federal government contracts. This led to the setting up of the Budget Monitoring and Price Intelligent Unit (BMPIU known as Due Process) in 2001 to implement the Federal Government's Public Procurement Reform Policy aimed at minimizing open abuses to known rules, processes and standards in the award and execution of public sector contracts in Nigeria.

Following the growing Public demand that the reforms are sustained and institutionalized with legal backing, a Public Procurement Bill was articulated in 2003/2004 by the Leadership of BMPIU and presented to the National Assembly. The Public Procurement Bill was thereafter passed by the National Assembly on the 30th of May, 2007 and subsequently signed into Law by Mr. President on the 4th of June, 2007.

The Public Procurement Act 2007 established the Bureau of Public Procurement as the regulatory authority responsible for the monitoring and oversight of public procurement, harmonizing the existing government policies and practices by regulating, setting standards and developing the legal framework and professional capacity for public procurement in Nigeria.

#### The Mandate of the Bureau

The Bureau of Public Procurement (BPP) is an independent regulatory body established under the Public Procurement Act, 2007 which came into operation on June 4<sup>th</sup> 2007 with the signing of the act into law. The objectives of the Bureau are:

- a. Harmonization of existing government policies and practices on public procurement and ensuring probity, accountability and transparency in the procurement process ;

- b. Establishment of pricing standards and benchmarks;
- c. Ensuring the application of fair, competitive, transparent. value-for money standards and practices for the procurement and disposal of public assets and services ; and
- d. Ensuring the attainment of transparency, competitiveness, cost effectiveness and professionalism in the public sector procurement system.

The purpose of the Public Procurement Act 2007 is to establish procedures for procurement and disposal of unserviceable, obsolete or surplus store and equipment by public entities in order to achieve the following objectives:

- i. Maximize economy and efficiency;
- ii. Promote competition and ensure that competitors are treated fairly;
- iii. Promote the integrity and fairness of those procedures;
- iv. Increase transparency and accountability in those procedures;
- v. Increase public confidence in those procedures and
- vi. Facilitate the promotion of local industry and economic development.

Arising from the above, the mandate of the Bureau is to ensure that procurement procedures and regulations are complied with as established under the Public Procurement Act, 2007.

### **The Functions of the Bureau**

The functions of Bureau are set out in Section 5 of the Public Procurement Act 2007. These are to:

- a. Formulate the general policies and guidelines relating to public sector procurement for the approval of the Council;
- b. Publicize and explain the provisions of this Act;
- c. subject to thresholds as may be set by the Council, certify Federal procurement prior to the award of contract;
- d. Supervise the implementation of established procurement policies;
- e. Monitor the prices of tendered items and keep a national database of standard prices;
- f. Publish the details of major contracts in the procurement journal;
- g. Publish paper and electronic editions of the procurement journal and maintain an archival system for the procurement journal;
- h. Maintain a national database of the particulars and classification and categorization of federal contractors and service providers;
- i. Collate and maintain in an archival system, all federal procurement plans and information;
- j. Undertake procurement research and surveys;
- k. Organize training and development programmes for procurement professionals;
- l. Review, periodically, the socio-economic effect of the policies on procurement and advice the Council accordingly;
- m. Prepare and update standard bidding and contract documents;
- n. Prevent fraudulent and unfair procurement and where necessary apply administrative sanctions;

- o. Review the procurement and award of contract procedures of every entity to which this Act applies;
- p. Perform procurement audits and submit such report to the National Assembly bi-annually;
- q. Introduce, develop, update and maintain related database and technology;
- r. Establish a single internet portal that shall, subject to Section 16 (21) to this Act serve as a primary and definitive source of all information on government procurement containing and displaying all public sector procurement information at all times; and
- s. Co-ordinate relevant training programs to build institutional capacity.

### **Vision**

"Building and sustaining an efficient country procurement system that meets international best practices"

### **Mission**

"To professionalize the process of procurement that ensures Transparency Efficiency, Competition, Integrity and Value for Money to support National Growth and Development"

The **objectives** of establishing the Bureau of Public Procurement are:

1. Harmonization of existing government policies and practices on public procurement and ensure probity, accountability and transparency in the procurement process;
2. Establishment of pricing standards and benchmarks;
3. Ensuring the application of fair, competitive, transparent, value-for-money standards and practices for the procurement and disposal of public assets; and
4. The attainment of transparency, competitiveness, cost effectiveness and professionalism in the public sector procurement system.

### **Core Objectives**

The core objectives of the Bureau are:

- Economic Efficiency
- Competition
- Value for money
- Transparency

### **ORGANIZATIONAL STRUCTURE**

The Director-General is the Chief Executive and accounting officer of the Bureau, and leads on the execution of the policy and day-to-day administration of the affairs of the Bureau. The Bureau has eight (8) Departments and the Office of the Director-General, which comprises six (6) special units.

The Departments of the Bureau are:

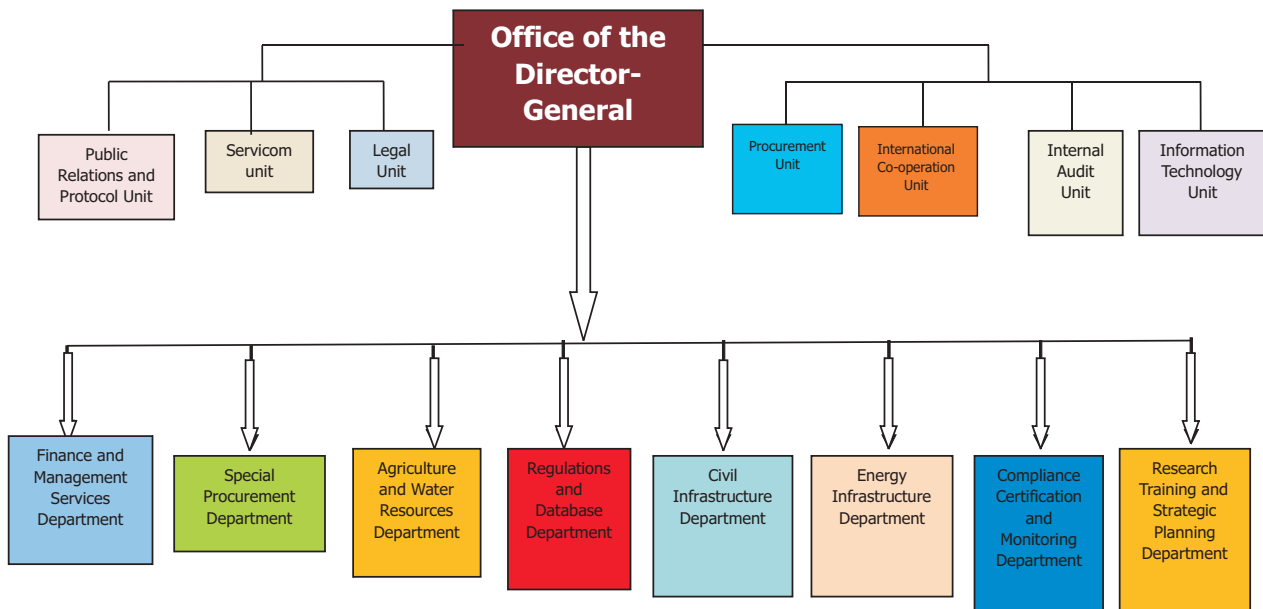
- Finance and Management Services (F&MS);
- Special Procurement (SP);
- Agriculture and Water Resources (A&WR);
- Database and Regulations (D&R); Civil Infrastructure (CI);
- Energy Infrastructure (EI);
- Compliance, Certification and Monitoring (CC&M); and
- Research, Training and Strategic Planning (RT&SP).

The six (7) units under the Office of the Director-General are:

- a. Public Relations and Protocol
- b. SERVICOM
- c. International Cooperation
- d. Information Technology Unit
- e. Procurement
- f. Legal
- g. Internal Audit

The organizational structure is as shown in Figure 1 below:

**Figure 1:** ORGANIZATIONAL STRUCTURE OF BUREAU OF PUBLIC PROCUREMENT (BPP)



# Meet the BPP Management Team



**Mr. Mamman Ahmadu, FNIQS,  
Director-General**



**Engr. Babatunde Kuye,  
Director, Energy Infrastructure  
Dept.**



**Engr. Eze J. Obasi, Director,  
Special Procurement  
Dept.**



**Engr. Ishaq Yahaya, Director,  
Compliance, Certification and  
Monitoring Dept.**



**Mr. Sule Ningi Habu, Deputy  
Director, Finance and  
Management Services Dept.**



**Mr. Francis Adebisi,  
Deputy Director, Human  
Resources**



**Mr. Adam Mahmud Kambari  
Deputy Director, Account**



**Mr. M.B. Oloyede,  
Deputy Director, Compliance,  
Certification and Monitoring Dept.**



**Mr. Aliyu E. Aliyu,**  
Deputy Director/Head, Database  
and Regulations Dept.



**Mr. Olanrewaju Yusuf Olaleye**  
Deputy Director, Compliance,  
Certification and Monitoring Dept.



**Mr. Ifesinachi Ofoedu,**  
Deputy Director, Human  
Resources



**Engr. Nasir Bello,**  
Assistant Director/Head,  
Civil Infrastructure Dept.



**Mr. Adebowale Adedokun,**  
Assistant Director/Head, Training,  
Research and Strategic Dev. Dept.



**Engr. Isaiyah Yusufu,**  
Assistant Director/Head, Agric  
and Water Resources Dept.



**Mrs. Amaka Obinna,**  
Head, Legal Unit



**Mrs. Kiyah Doubra**  
Head, SERVICOM



**Mr. Nawo Idowu,**  
Internal Auditor



**Mr. Isaac Mokuolu,**  
Head, e-Government Procurement  
Unit



**Mr. Thomas Odenwingie**  
Head, Public Relations  
and Protocol Unit

## Chapter 2

### Office of the Director-General

The centrality of the Office of the Director-General enables it to coordinate not only internal management but also the Bureau's external relations. This positions it to spearhead advocacy aimed at putting the Bureau in the front burner of public policy, securing political support for its work and increasing public awareness about the procurement reform, within the framework of the Public Procurement Act 2007.

It also enables the DG provide technical and managerial support across the breadth of the Bureau's operations.

The DG's Office comprises the following:

- a. Public Relations and Protocol
- b. SERVICOM
- c. International Cooperation
- d. Information Technology Unit
- e. Procurement
- f. Legal
- g. Internal Audit

During 2016, the DG's Office took the lead in the areas of advocacy, adherence to national work ethics, transparency of financial procedures, increasing awareness about the Public procurement Act 2007 awareness, coordination of external cooperation and resolution of tensions in the procurement processes.

#### Policy Makers

The DG took advantage of his attendance at the weekly Federal Executive Council meetings to interact with policy makers and secure their commitment to the Bureau's cause.

#### Ministries, Departments and Agencies (MDAs)

#### International development partners

- a. The Bureau continued its engagement with IDPs, such as World Bank, UNDP, UNODC, etc, in the implementation of assistance programmes and support for each other's activities, particularly related to state procurement reform. Through such engagement, it clarified programme issues.
- b. The Bureau also participated in the observance of the International Anti-corruption Day, along with other ant-corruption agencies.

#### Professional bodies

- a. During courtesy visits by professional bodies (NIESV, NSE, NBA, NAE, etc.), emphasis was placed by the DG on the need for these body to commit to enforcing standards among their members to strengthen accountability and transparency.

## The media

- The Bureau subscribed to 10 national dailies during the year.
  - In the year under review about 580 news reports concerning, or of interest to, the Bureau were carried by newspapers, in addition to those carried on radio, television and online media.
  - It distributed 6,000 copies of its various publications to stakeholders in government, private sector, the media, civil society, international development partners, procurement professionals, etc.
- a. Special reports were packaged for publication in *AMOI* and *African Voice* magazines.
  - b. The Bureau's website was regularly updated with re reports of the activities of the Bureau
  - c. Largely due to factual press releases generated, and relationship built with correspondents, it is remarkable that the Bureau did not receive any negative mention in the media from the more than 600 clips during the year under review.
  - d. The Bureau, through its Media Unit, participated in the production of the Ant-Corruption Hour on Radio (aired on Kapital FM 922.9 station of FRCN, Abuja) (See special report below).

## Civil society

The Bureau, in collaboration with the United Nations Development Programme (UNDP) and with the funding support from the European Union (EU), conducted training for – representatives of several CSOs operating from different parts of the country on effective monitoring of the procurement, particularly the bidding process as prescribed in Section 19(b) (ii) of the Public Procurement Act, 2007. The training took place over three days at Bolton White Hotel, Abuja from 20-21 July 2016.

## BPP on Air

The Bureau continued to play an active role on the Communication Working Group of the EU's EDF-funded Media and Support to Anti-Corruption in Nigeria (FED/2012/306-220)(NGAX60) project implemented by the United Nations on Drugs and Crimes (UNODC).

The group comprises 14 anti-corruption agencies and it aims to sensitize the general public on their different mandates, functions and accomplishments in the fight against corruption. BPP is represented on the Working Group by Mr. Thomas Odemwingie (head of the Media Unit) and Dorina Ekong (Executive Officer, Information).

They participated in two meetings of the Group every week to generate ideas for the "Anti-Corruption Hour on Radio." Aired from 4:30 to 5:00 PM every Wednesday, on Kapital FM 92.9 on Federal Radio Corporation of Nigeria (FRCN) network, the programme is part of a comprehensive communication strategy to enhance the visibility of ACAs.

Persons nominated to represent the Bureau on the programme were properly briefed on the focus of every episode of the programme. They also ensured that members of the staff of the Bureau tuned in to the programme and give feedback the content and quality of reception.

The anti-corruption hour has featured the Bureau on several topics/discussions which were tackled by various Heads & Department, depending on the subject, to do justice to the topics which usually turns out to be successful.

The following episodes of the programme involving the Bureau were aired during the period under review:

- i. Wednesday, 27 January 2016 by Mr. Aliyu E. Aliyu (Head of Regulation and Database Department) on "How the Bureau is dealing with violations of the provisions of the Public Procurement Act, 2007"



- ii. Wednesday, 6 July 2016 by **Engr. Babatunde Kuye** (Director, Energy Infrastructure Department) and **Engr. Isaiah Yesufu** (head, Agriculture and Water Resources Department) on "How to Eliminate Corruption in the implementation of the capital projects component of the 2016 National Budget"
- iii. Wednesday, **3rd August 2016** by **Engr. Isaiah Yesufu (head of the Agriculture and Water Resources Department), and** Ifeoma Judith Onyebuchi (Programme Support Officer with the Private Development Centre, an NGO) on "The role of civil society in the monitoring of the public procurement process, within the wider context of the fight against corruption"
- iv. Wednesday, 24 August 2016 by **Engr. Eze Obasi** on "The extent of the Bureau's work with professional organizations in the implementation of the Public Procurement Act 2007"
- v. Wednesday, 28 September 2016 by **Engr. Eze Joel Obasi, Director of the Special Procurement Department,** on "*The types of procurement more likely to encourage corruption*"
- vi. Wednesday, 7 December 2016 by **Mr. Sina Isaac Mokuolu** on "How the Bureau's various technology initiatives help in the fight against corruption in Nigeria"
- vii. Wednesday, 7 December 2016 by **Mr. Thomas Odemwingie** (head of the Media Unit), who, along with representatives of selected ACAs, appeared in a Special edition of the programme in observance of the World Anti-corruption Day 2016. This edition highlighted "The collective efforts of the nation's anti-corruption agencies in fighting corruption in Nigeria"



### Monitoring the Bureau's Service Delivery process

To enhance its performance monitoring function, the Sevicom Unit supervised the reception area of the agency. On 20<sup>th</sup> April 2016, the unit organized training sessions for the front desk officer of the Bureau at No 13, BPP Training Centre on how to relate with Bureau's customer in order to ensure good service delivery.

The Unit tracked and monitored assigned files to the various departments/units and also liaised with the Directors and Departmental Heads to resolve outstanding files; collated customer feedback cards and made reports to the Director General; as well as recored and categorized Burea's staff leave roster.

## **Information Technology**

### **Network Support Services**

In the year under review, the unit maintained servers and systems that allowed the Bureau to function both internally and externally on a daily basis. The maintenance activities include:

- Maintaining the communication, file sharing and general IT resources used by the Bureau
- Internal network management for capacity to meet business demand.

Other daily activities for the Network Support Services carried out include:

- Day to day monitoring of the network
- installing new software, hardware, servers, printers and computers based on requirements
- Setting up user account, permission and password
- Overseeing security of all systems especially internet and ensuring anti-virus protection
- Fixing network faults
- Network maintenance
- Technical support for staff using the network

### **System Administration**

In the year under review, the unit also carried out system administration activities which include:

- Support and maintenance of software, servers and other computer systems
- Planning for and responding to services outages and other problems
- User administration
- Set up and maintenance of user accounts
- Repair of hardware
- System update for new version of Operating Systems and applications
- Password and identity management

### **Monitoring Services**

Daily monitoring of services was carried out to ensure efficiency and high performance. This is being achieved through a monitoring tool (big brother). The services being monitored include

- Active Directory Services
- File Servers
- Simple Mail Transfer Protocol (SMTP)
- Webmail

### **Virtual Services**

The unit also monitored and maintained virtual machines/servers (VMs) aimed at cost reduction for the Bureau. The virtual servers are housed in two (2) virtual hosts namely the VM Host 1 and VM Host 2 in a cluster and are managed through the Vcenter.

### **Desktop Support Services**

During the year under review, the unit supported over 100 personal computers and users, 23 network servers, and 50 printers. The unit also supported software packages used by the various departments.

## **System security**

Security is given special consideration. These include protection against viruses, spyware, malware and hackers. The security software (**CheckPoint**) tracks security events on a daily basis. These events range from someone trying to gain access to Bureau's computer resources, to viruses to dangerous software trying to steal confidential data, etc.

Part of the security measures implemented and carried out was restriction of access to some security-risk websites and applications.

## **Website Administration**

With regards to the Bureau's website ([www.bpp.gov.ng](http://www.bpp.gov.ng)), the Unit was in charge of content management and administration. Activities carried out included upload of news items, notices and advertisements, etc.

## **BPP Email Account ([info@bpp.gov.ng](mailto:info@bpp.gov.ng))**

The unit also oversees management of the BPP email account ([info@bpp.gov.ng](mailto:info@bpp.gov.ng)). This involved receiving and responding to emails which include complaints, petitions and enquiries.

## **Handover and Sign-off Process for UNODC's IT Project**

The UNODC- ITS project has been stalled due to paucity of funds and non-renewal of the service level agreement. So far, the Bureau's staff understudying the UNODC team have been assigned most of the IT responsibilities.

## **Upgrade of ICT Infrastructure, Support and Mentoring**

In order to reposition the ICT Unit to deliver on its mandate, the management of the Bureau had embarked on acquisition of ICT hardware equipment to equip the Datacenter. In this respect, the Bureau engaged Messrs Hakonix Technologies Ltd for the procurement of ICT Hardware equipment as well as licenses for software/applications. The Bureau equally engaged the services of Messrs Techspecialists Consulting Ltd to provide support and mentoring of the IT staff for the period of three (3) months.

## Chapter 3

### Core Operations of the Bureau

The core operations of the Bureau were conducted through the departments of Special Procurement, Civil Infrastructure, Agriculture and Water Resources, Energy Infrastructure; Certification, Compliance and Monitoring Department; Research, Training and Strategic Planning; and Database and Regulation.

Requests for contract awards were to ensure compliance with stipulations of relevant sections of the Public Procurement Act (PPA) 2007, guidelines/regulations and extant laws. It analyzed rates of the tendered items in the tender documents of competing firms to assess the reasonableness and competitiveness of the rates, vis-a-vis the prevailing market situations, to ensure that Government obtained value for money on the projects. This was achieved through benchmarking with existing rates in Bureau's database of tendered items.

- The **Special Procurement** Department is responsible for reviewing procurement processes carried out by Ministerial Departments and Agencies that border on National Security, Defence, Specialized equipment, etc. In addition to the Department's primary function of reviewing requests from MDAs, the professionalism and dynamism of its members allows for their seamless incorporation into other establishment activities.
- The **Civil Infrastructure** Department reviews requests from Ministries, Departments and Agencies (MDAs) for the issuance of Due Process Certificate of "No Objection" for project in areas such as:
  - a) Highway Construction: Roads and Bridges
  - b) Airport Construction: Runways and Lighting Equipment supply and Installation and Terminal Buildings
  - c) Sea Port/Harbour Works Construction: Deep Seaports, Quays, Harbour Moles, Capital and Maintenance Dredging for Port Rehabilitation and Expansion
  - d) Railway Ways Construction: Railway Construction and all Ancillary Facilities
  - e) Erosion and Flood Control Projects: Dredging, Land Reclamation and Restoration
  - f) Inland Water Ways (Ports): Inland River port construction, River Training and Dredging of Inland Water Ways.
  - g) Provision of engineering infrastructure to new districts within the FCT
  - h) Consultancy: Review of Engineering design and Resident supervision.
  - i) Oil and Gas Infrastructure (Pipeline and gas conditioning facility)
- The **Agriculture and Water Resources** department reviews the procurement processes of MDAs in the agriculture and water resources development sectors. These include procurement of consultancies, goods and services for the construction of dams and water supply projects, irrigations, erosion and flood control projects, procurement of fertilizers and improved seedlings for agricultural purposes to ensure compliance with the provisions of the Public Procurement Act, 2007.
- The **Energy Infrastructure** department has responsibilities for reviewing the procurement activities and processes of MDAs in the energy sector.

## **Certification, Compliance and Monitoring**

Once requests for contracts, consultants and services have been treated by the review departments, the **Certification, Compliance and Monitoring** Department is charged with the responsibility of issuing Certificates of "No Objection" to the procuring entities.

Some of the ways in which the Bureau ensures the implementation of procurement policies and regulations are through bid opening monitoring and advertisement monitoring.

### **Bid Opening Monitoring**

To supervise the implementation of established procurement policies the Bureau was consistently involved in the observance of bid opening. In all, the Bureau monitored \_\_\_ bid openings. ???

### **Advertisement Monitoring**

The Bureau also monitored advertisement of tenders in Federal Tenders' Journal and newspapers to ensure compliance with the provisions of the Act. Where there are breaches, procuring entities are advised to take remedial measures.

**FEDERAL EXECUTIVE COUNCIL (FEC) APPROVED CONTRACTS FOR  
JANUARY-DECEMBER, 2016  
MINISTRIES, DEPARTMENTS AND AGENCIES (MDAs)**

In line with its powers as enshrined in Section 6(1)(b) of the Public Procurement Act, 2007, the Bureau reviews procurements whose values falls within the set prior review thresholds to ensure that the processes are in line with the provisions of the PPA, 2007 and subsequently issue Certificate of "No Objection". With these Certificates, the procuring entities proceed to the Federal Executive Council to seek approval to award these high value procurements.

The summary of the number of procurements approved by the FEC for consideration for award by the Tenders Boards of procuring entities is presented Table xx below:

**SUMMARY**

S/N	MINISTRY/DEPARTMENT/AGENCY	NO. OF CONTRACTS
1	Federal Capital Territory	1
2	Federal Ministry of Agriculture and Rural Development	1
3	Federal Ministry of Education	2
4	Federal Ministry of Interior	15
5	Federal Ministry of Transport	7
6	Federal Ministry of Mines and Steel Development	2
7	Ministry of Power, Works and Housing	10
8	Presidency- Ecological Fund	1
9	Presidency- Federal Road Safety Corps	2
10	Presidency- Economic and Financial Crimes Commission	1
	<b>TOTAL</b>	<b>42</b>

The Bureau in the year under consideration carried out review of procurements based on requests received from procuring entities in order to ensure that the procurement processes adopted by the procuring entities are in line with the provisions of the PPA, 2007. These procurements includes those that fall under the prior-review thresholds, approval for adoption of restricted and special procurement methods for procurements whose value falls within both prior- and post-review thresholds, and approval variations/augmentation for on-going projects.

The review activities are carried out by the former reviewing departments namely: Water Resource, Civil Infrastructure, Energy Infrastructure and Special Procurement.

The details of theses review activities are presented in Table xxx below:

## FEDERAL EXECUTIVE COUNCIL (FEC) APPROVED CONTRACTS JANUARY-DECEMBER, 2016

### Federal Capital Territory

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Award of contract for the Procurement and supply of 700 Tons of Alum and 1 000 Drums of High Test Hypochlorite (HTH) for water treatment to the FCT Water Board	Messrs Mudpha International Ltd	Ministry of Federal Capital Territory Administration	₦225,200,000.00	21/12/16	4 Weeks

### Federal Ministry of Agriculture and Rural Development

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Award of the Contract for the Provision of Technology Platform for the Delivery of Seeds, Fertilizer and other Farm inputs to small Holder Farmers Nationwide Under the Growth Enhancement Support Scheme (GESS) including Technology Transfer	Messrs Cellulant (Nigeria) Limited	Ministry of Agriculture and Rural Development	₦383,512,500.00	31/08/16	12 Months

### Federal Ministry of Education

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Award of Contract for the construction of Postgraduate International House for the University of Ibadan	Messrs Dutum Company Limited	Ministry of Education	₦1,302,709,092.34	31/08/16	44 Weeks
2	Award of contract for the construction of the New University Library for the University of Lagos	Messrs Dutum Company Limited	Ministry of Education	₦1,935,135,087.35		18 Months

## Ministry of Interior

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Award of contract for the Procurement of Arms and Ammunition for the Nigeria Immigration Service (NIS) Border Patrol Operations	Messrs Defence Industries Corporation of Nigeria (DICON)	Ministry of Interior	₦142,465,000.00	28/09/16	6 Weeks

S/N	NAME OF COMPANY	NO OF VEHICLES	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
2	Award of contract for the Procurement of 320 Operational Black Maria Vehicles consisting of 25 Black Maria (Tata Lorry), 76 Toyota Hilux Double Cabin, 6 Toyota Ambulances, 12 Toyota Coaster Buses, 4 Tata Sewage Trucks, 4 Tata Water Tankers, 1 Land Cruiser and 85 Peugeot 508 for the Nigerian Prisons Service					
1	PAN Nigeria Ltd	85	Ministry of Interior/Nigerian Prisons Service	₦793,334,724.35	05/10/16	
2	Kojo Motors Nig. Ltd	101		₦1,203,600,000.00		
3	Elizade Nig. Ltd	101		₦1,183,800,000.00		
4	TATA Africa Services Nig. Ltd	33		₦401,420,000.00		
<b>Total</b>		<b>320</b>		<b>₦3,582,154,724.35</b>		

S/N	VEHICLE DESCRIPTION	UNIT PRICE (N)	QTY	TOTAL AMOUNT (N)	COMPANY	AWARD DATE	COMPLETION PERIOD
1a	Peugeot 301 Active 1.6L AT	7,011,000.00	30	220,846,500.00	Peugeot Automobile of Nigeria (PAN) Ltd	16/11/16	4 Weeks
1b	Painting to immigration colors	100,000.00	30	3,000,000.00			
				223,996,500.00			
2a	Peugeot 508 1.6 THP Allure Auto, TBC	13,857,000.00	8	116,398,800.00			
2b	Painting to immigration colors	100,000.00	8	840,000.00			
	<b>Subtotal</b>			341,235,300.00			
3a	Nissan Altima Super Elite (SL) 2.5 CVT	8,700,000.00	10	91,350,000.00			

3b	Painting to immigration colors	100,000.00	10	1,050,000.00	Stallion NMN Limited	4 Weeks
				92,400,000.00		
4a	Nissan Urvan 16 Seater Bus Wide Body, High Roof 2.5 MI, Petrol Engine	12,500,000.00	14	183,750,000.00		
4b	Painting to immigration colors	150,000.00	11	1,732,500.00		
	<b>Subtotal</b>			277,882,500.00		
	<b>Grand Total</b>		<b>62</b>	<b>619,117,800.00</b>		

4	Award of contract for the procurement of 77 various brands of Border Patrol 4WD All Terrain vehicles for the Nigeria Immigration Service inclusive of 5% VAT						
S/N	VEHICLE DESCRIPTION	UNIT PRICE (N)	QTY	TOTAL AMOUNT (N)	COMPANY	AWARD DATE	COMPLETION PERIOD
1a	For Ranger Double Cabin (4WD) 2.5L Petrol Engine	12,650,000.00	30	398,475,000.00	Coscharis Motors Limited	16/11/16	4 Weeks
1a	Painting to immigration colors	100,000.00	30	3,150,000.00			
	<b>Subtotal</b>			401,625,000.00			
2a	Nissan Double Cabin Pick-Up 4WD AX 2.4 Patrol MT for border patrol operations	8,500,000.00	39	348,075,000.00	Stallion NMN Limited	16/11/16	4 Weeks
2b	Painting to immigration colors	100,000.00	39	4,095,000.00			
				352,170,000.00			
3	Nissan patrol jeep LE, 4WD, 5.6, V8, AT, for CGIS and DCGs	28,000,000.00	8	227,200,000.00			
	<b>Subtotal</b>			590,730,000.00			
	<b>Grand Total</b>		<b>77</b>	<b>992,355,000.00</b>			

## Federal Ministry of Transport

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Outline Business Case (OBC) for the proposed Industrial Port Development (Standard Flour Mills and Adjoining Jetty, along Badagry Creek, Apapa, Lagos	Messrs Modandola Group	Ministry of Transportation	USD81,483,134.75	12/10/16	24 Months
2	Award of contract for the extension of the Lagos-Ibadan segment of Lagos-Kano Railway Modernization Project form its terminal point at Ebutte-Metta to the Lagos Port Complex at Apapa	Messrs China Civil Engineering Construction Corporation (CCECC)	Ministry of Transportation	Increasing total credit loan facility <b>From</b> USD1,192,019,587.25 <b>To</b> USD1,267,317,586.10	30/11/16	36 Months

## Federal Ministry of Mines and Steel Development

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Award of contract for the procurement of 38Nos. Nissan NP 300 Pick-up 4 Wheel Drive vehicles	Messrs Stallion NMN Limited	Ministry of Mines and Steel Development	₦326,781,000.00	09/11/16	3 Weeks
2	Approved the procurement of 2Nos. Multipurpose Drilling Rigs	Messrs Total Advance Services Ltd	Ministry of Mines and Steel Development	₦807,650,646.00	07/12/16	8 Weeks

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Upgrade and Rehabilitation of Terminal Building (International Wing) at Port Harcourt International Airport)	Messrs Inter Bau Construction Limited	Ministry of Transportation	<b>From</b> ₦ 777,726,669.30 <b>To</b> ₦1,684,052,319.58	02/11/16	16 Weeks
2	Refurbishment of Port Harcourt International Airport Terminal Building Phase II			<b>From</b> ₦ 746,083,782.12 <b>To</b> ₦1,411,662,855.57		

Award of contract for the Engagement of the team of Transaction Advisers						
S/N	AREA OF EXPERTISE	FIRM	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Financial Advisers	i. The African Finance Corporation (Lead Transaction Adviser) ii. Greenwich Trust	Ministry of Transportation	₦329,508,628.00	19/10/16	4 Months
2	Legal Advisers	i. Principles Law Firm ii. Lateef Fagbemi & Co iii. Olaniwon Ajayi LP and iv. Twenty Marina Solicitations		₦239,360,625.00		
3	Infrastructure/Technical Adviser	i. Messrs CPCS Transcom Limited		₦108,505,170.90		
	<b>TOTAL</b>			₦677,374,423.90		

### Federal Ministry of Power, Works and Housing

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Proposal to Finance, Construct and Rehabilitate Phase II of the Lokoja-Obajana-Kabba-Ilorin Road (Section II Obajana-Kabba) in Kogi/Kwara States.	Messrs Dangote Cement PLC	Ministry of Power Works & Housing/ Finance	₦5,024,000,000.00	18/05/16	24 Months
2	Repeat Procurement for the award of contract for the Design, manufacture and Supply of 3 units of 150MVA 330/132/33KV Power Transformers complete with spare parts and accessories, to be installed at Shiroro, Osogbo and Kumbotso Transmission Substations and Strategic spare parts	Messrs Liaoning Efacec Electrical Equipment Co. Ltd (LEECC)	Ministry of Power, Works and Housing	USD5,287,800.00 equiv. to ₦1,131,672,780.00	05/10/16	10 Months
3	Upward review of the contract sum for six Federal Secretariat Complexes across the six geo-political zones		Ministry of Power, Works and Housing	From ₦15,283,437,772.56 To ₦16,009,270,533.17	12/10/16	
4	Implementation of the Technical Audit Report for the Commissioning of the 10MW windfarm project in Katsina State	Messrs Vergnet SA,	Ministry of Power, Works and Housing	From €18,500,000.00 Plus ₦494,020,000.00 To	12/10/16	6 Months

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
5	Award of contract for the additional works on the ongoing construction of the 2 X 60MVA, 132/33KV substation at Kudenda, Kaduna State	Messrs Skipper Nigeria Limited	Ministry of Power, Works and Housing	From USD5,141,617.31 Plus ₦657,595,025.30 To USD6,134,766.09 Plus ₦1,470,333,128.12	26/10/16	6 Months
6	Award of contract for additional works for the 215MW Kaduna Power Plant project	Messrs General Electric/Rockson Engineering Limited	Ministry of Power, Works and Housing	From €135,840,665.71 Plus ₦6,066,626,449.24 To €147,214,057.00 Plus ₦8,961,045,410.95	26/10/16	

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
7	Award of contract for the construction of Federal Secretariat Complex Ado-Ekiti, in Ekiti State	Messrs Deux Projects Nigeria Limited	Ministry of Power, Works and Housing	₦3,340,608,368.07	30/11/16	88 weeks
8	Award of contract for the furnishing of the Federal Secretariat, Gombe, Gombe State	Messrs Muhsin Nig. Ltd		₦595,345,712.58		12 weeks
9	Revised Estimated Total Cost for the Engineering Design, Manufacture, Supply, Construction and Commissioning of the 2X30/40MVA, 132/33KV Substation at Walalambe and tur In and Out of Dan-Agundi Dakata 132KV Transmission Line in Kano State	Messrs GIT Engineering Limited	Ministry of Power, Works and Housing	From €3,875,066.01 Plus ₦277,141,985.52 To €3,975,089.73 Plus ₦315,319,921.33	07/12/16	10 Months
10	Award of contract for the Emergency Repairs of Tamburawa Bridge along Kano-Kaduna Dual Carriageway	Messrs Borini Prono & Co. Nigeria Limited	Ministry of Power, Works and Housing	₦1,898,456,175.00	21/12/16	12 Months
11	Award of contract for the Early Works IV (EW IV) of the second	Messrs Julius Berger Nigeria Limited	Ministry of Power, Works and Housing	₦14,446,010,410.16	21/12/16	9 Months

### Presidency – Ecological Fund

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Award of Contract for the Daura Township Soil Erosion and Flood Control Phase II and the completion of the Construction of Sabke Dam, Irrigation and Drainage Works in Katsina State.	Messrs CGC (Nigeria) Limited	Presidency (Ecological Fund Office)	₦2,270,000,000.00	09/03/16	12 Months

### Presidency – Federal Road Safety Corps

Award of contracts for the direct procurement of various Operational Vehicles for the Federal Road Safety Corps (FRSC)						
S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Award of contract for a Direct Procurement of 27 units of Peugeot 301 Access Vehicles	Peugeot Automobile Nigeria (PAN) Ltd	Presidency/Federal Road Safety Corps	₦164,910,826.21	23/11/16	30 Days
2	Award of contract for a Direct Procurement of 40 units of IVM double carrier pick-up Vehicles	Innoson Vehicle Manufacturing Co. Ltd		₦299,607,000.00		

### Presidency – Economic and Financial Crimes Commission

S/N	ITEM/SERVICE	NAME OF COMPANY	IMPLEMENTING AGENCY	COST	AWARD DATE	DURATION
1	Award of contract for the direct procurement of vehicles for the Economic and Financial Crimes Commission	Messrs Stallion NMN Ltd	Economic and Financial Crimes Commission	₦203,910,000.00	12/10/16	14 Days

**THE BUREAU OF PUBLIC PROCUREMENT**

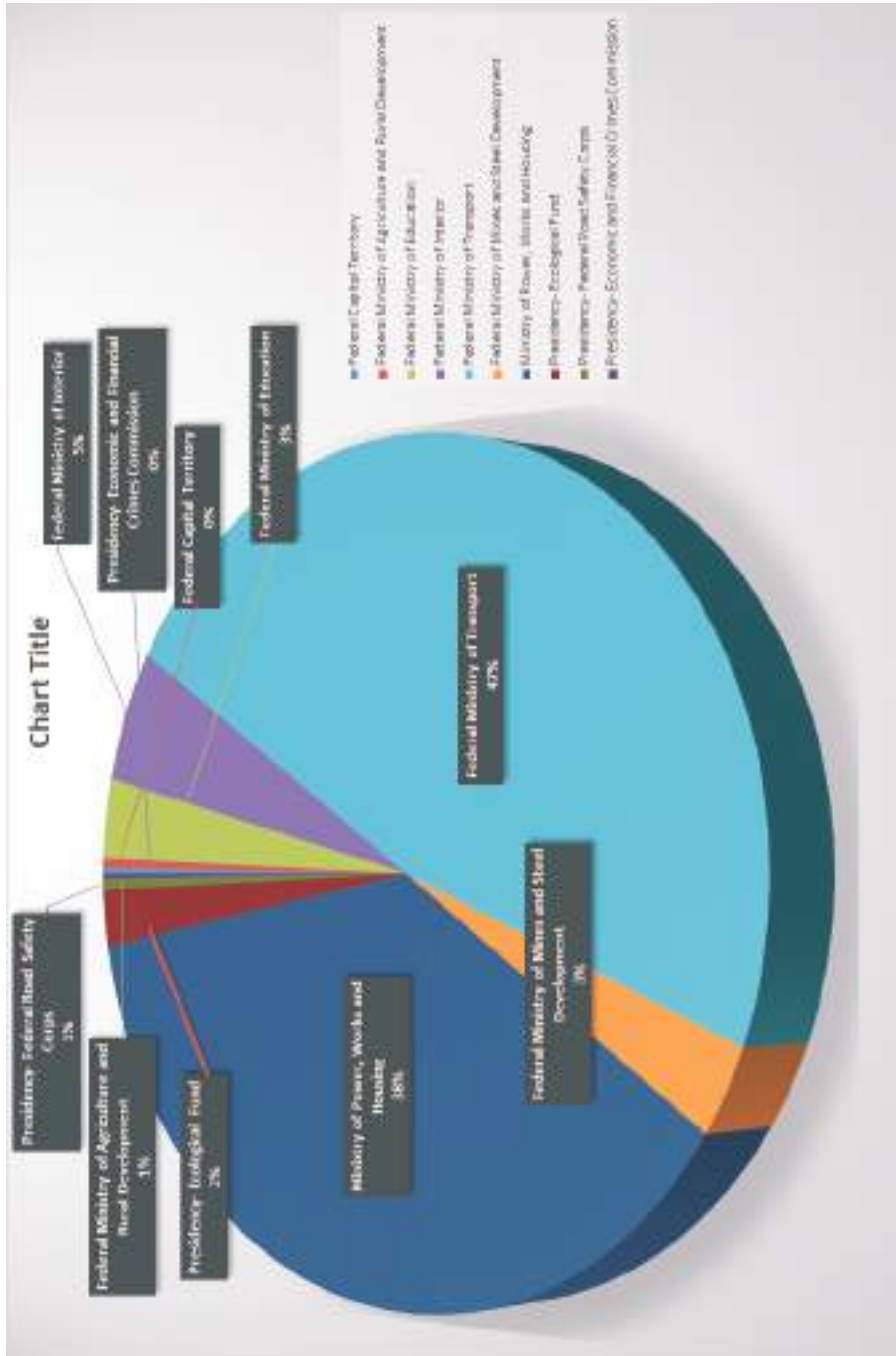
**THE PRESIDENCY, STATE HOUSE ABUJA**

**SUMMARY OF AWARDS AGAINST CAPITAL ALLOCATIONS IN 2016**

**AS AT DECEMBER 31, 2016**

S/N	MINISTRY	TOTAL PROJECT COST AS REQUESTED (N)	TOTAL PROJECT AS CERTIFIED (N)	TOTAL PROJECT AS CERTIFIED (FOREIGN COMPONENT)	SAVINGS (N)
1	Federal Capital Territory Administration	9,985,246,920.82	9,910,983,772.61		74,263,148.21
2	Agriculture	836,027,500.00	815,024,500.00		21,003,000.00
3	Finance	2,685,405,089.74 Plus US\$869,683.08	2,360,769,876.14	US\$669,747.24	324,635,213.60 Plus US\$199,935.84
4	Health	110,000,000.00	104,790,000.00		5,210,000.00
5	Science & Technology	580,000,000.00	580,000,000.00		
6	Water Resources	2,023,957,037.19	1,873,225,364.07		150,731,673.12
7	Communication Technology	101,197,967,320.50	101,197,967,320.50		
8	Education	2,263,543,091.05	2,262,250,173.63		1,292,917.42
9	Industry, Trade & Investment	151,971,186.40 Plus US\$2,334,100.00	145,063,405.20	US\$1,887,200.00	6,907,781.20 Plus US\$446,900.00
10	Transport	11,840,698,657.87 Plus US\$ 1,779,384,260.00 Plus Euro 5,266,321.46	11,021,908,827.20	Plus US\$1,779,384,260.00 Plus Euro 5,266,321.46	818,789,830.67
11	Defence	32,968,676,828.65	32,854,538,230.65		114,138,598.00
12	Interior	11,388,349,797.87	11,002,294,673.57		386,055,124.30
13	Petroleum	436,921,966.55 Plus US\$61,203,734.29	436,921,966.55	Plus US\$56,616,322.24	US\$4,587,412.05
14	Youth & Sports	1,185,204,120.00	1,185,204,120.00		
15	Power	97,905,312,887.25 Plus Euro 1,117,574.82 Plus US\$6,014,797,104.01	94,598,796,088.87	Plus Euro 605,291.14 Plus US\$5,952,619,022.59	3,306,516,798.38 Plus Euro 512,283.68 Plus US\$62,178,081.42
16	Steel	1,136,087,186.03	1,059,747,461.03		76,339,725.00
17	Secretary to the Government of the Federation	32,382,482,077.81	26,663,334,986.89		5,719,147,090.92
18	State House	4,330,171,542.80	3,874,224,064.90		455,947,477.90
19	Central Bank of Nigeria	3,631,500,000.00 Plus Euro 7,390,000.00	3,558,870,000.00	Plus Euro 7,390,000.00	72,630,000.00
20	EFCC	311,313,071.50	311,313,071.50		
21	INEC	1,939,289,091.00	1,765,990,571.10		173,298,519.90
22	MORTGAGE	184,283,814.63	184,283,814.63		
23	NATIONAL POPULATION COMMISSION	181,350,000.00	181,350,000.00		
	<b>TOTAL</b>	319,075,759,187.66 Plus Euro 13,773,896.28 Plus US\$ 7,858,588,881.38	307,368,852,289.04	Euro 13,261,612.60 Plus US\$ 7,791,176,552.07	11,706,906,898.62 Plus US\$ 67,412,329.31 Plus Euro 512,283.68
	<b>GRAND TOTAL</b>	<b>N2,716,445,483,133.59</b>	<b>N2,684,046,781,774.26</b>		<b>N32,398,701,359.32</b>
	Exchange Rate - As at December 31, 2016				
	US\$ 1:00=N204.5				
	Euro 1:00=N221.58				

Ministry/Dept/Agency	No. of Contracts
FCT	1
Agric	1
Education	2
Interior	15
Transport	7
Mines	2
PWH	10
Pres.EF	1
Pres. FRSC	2
Pres.EFCC	1
<b>TOTAL</b>	<b>42</b>



## Status of Petitions Treated by the Department

- a. The Bureau Operation of the Bureau received 374 complaints from Petitioners within the period of January to December, 2016. The summary is as follows:

**Table 1.1 Summary of Petitions**

S/N	DESCRIPTION	Jan-June, 2016		July-Dec, 2016		Jan-Dec, 2016	
		TOTAL	%	TOTAL	%	TOTAL	%
1	Closed	66	83%	194	66%	260	70%
2	On-going	14	18%	100	34%	114	30%
3	<b>Total of Petitions</b>	<b>80</b>	<b>100%</b>	<b>294</b>	<b>100%</b>	<b>374</b>	<b>100%</b>

### Status of Petitions:

During the period under review (January to December, 2016), the petitions listed in Table 1.2 below were treated with a view to achieving value for money to the Government of the Federal Republic of Nigeria by ensuring full compliance with Public Procurement Act 2007 (PPA, 2007).

Table 1.2: Petitions Treated Between January to December, 2016 Per Ministry, Department And Agency

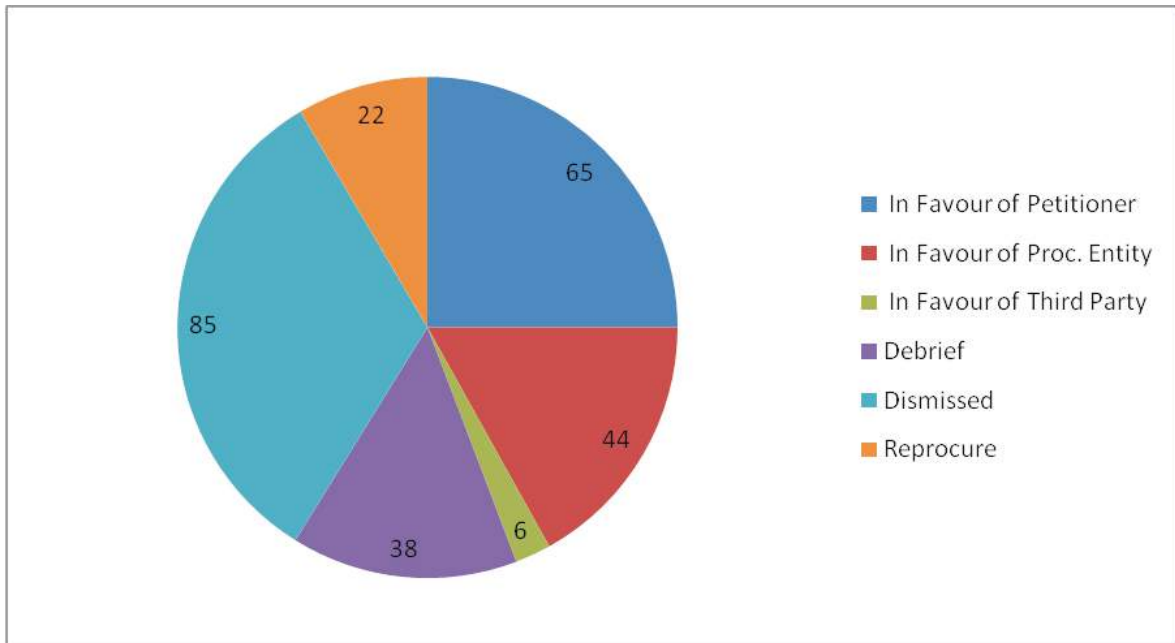
S/N	Parent Ministry	January to June			July to December			January to December		
		No of Petitions	On-Going	Closed	No of Petitions	On-Going	Closed	No of Petitions	On-Going	Closed
1	Federal Capital Territory Administration	0	0	0	4	1	3	4	1	3
2	Federal Ministry of Agriculture and Rural Development	2	0	2	6	2	4	8	2	6
3	Federal Ministry of Budget & National Planning	4	0	4	0	0	0	4	0	4
4	Federal Ministry of Education	40	5	35	119	38	81	159	43	116
5	Federal Ministry of Environment	0	0	0	5	1	4	5	1	4
6	Federal Ministry of Finance	2	1	1	13	4	9	15	5	10
7	Federal Ministry of Foreign Affairs	1	1	0	3	1	2	4	2	2
8	Federal Ministry of Health	8	1	7	15	6	9	23	7	16
9	Federal Ministry of Industry, Trade & Investment	0	0	0	4	4	0	4	4	0
10	Federal Ministry of Information & Culture	0	0	0	2	0	2	2	0	2
11	Federal Ministry of Justice	0	0	0	3	2	1	3	2	1
12	Federal Ministry of Power, Works & Housing	3	0	3	21	10	11	24	10	14
13	Federal Ministry of Transportation	3	1	2	11	1	10	14	2	12
14	Federal Ministry of Water Resources	2	0	2	11	4	7	13	4	9
15	Federal Ministry of Women Affairs	1	0	1	0	0	0	1	0	1
16	Federal Ministry of Youth & Sports	2	2	0	5	2	3	7	4	3
17	Ministry of Communication Technology	1	0	1	7	3	4	8	3	5
18	Ministry of Defence	0	0	0	7	4	3	7	4	3
19	Ministry of Interior	0	0	0	10	5	5	10	5	5
20	Ministry of Mines & Steel Devt	0	0	0	2	0	2	2	0	2
21	Ministry of Niger Delta Affairs	2	1	1	3	0	3	5	1	4
22	Ministry of Petroleum Resources	0	0	0	14	6	8	14	6	8
23	Ministry of Science & Tech	1	0	1	3	1	2	4	1	3
24	Presidency	8	2	6	26	5	21	34	7	27
	<b>Total</b>	<b>80</b>	<b>14</b>	<b>66</b>	<b>294</b>	<b>100</b>	<b>194</b>	<b>374</b>	<b>114</b>	<b>260</b>

- 114 out of 374 are on-going Petitions
- While 260 out of the 374 petitions were treated and closed in line with the provisions of Section 54 of the Public Procurement Act 2007.
- High percentage of closed petitions as seen in the Table above indicates an improved service delivery which ensures a more competitive, fair, transparent and effective Procurement Process that give optimal value for money.

Below is the Table showing the primary data as obtained

		January - December, 2016	
S/N	DESCRIPTION	TOTAL	%
1	Closed	260	70%
2	On-going	114	30%
3	<b>Total of Petitions</b>	<b>374</b>	<b>100%</b>

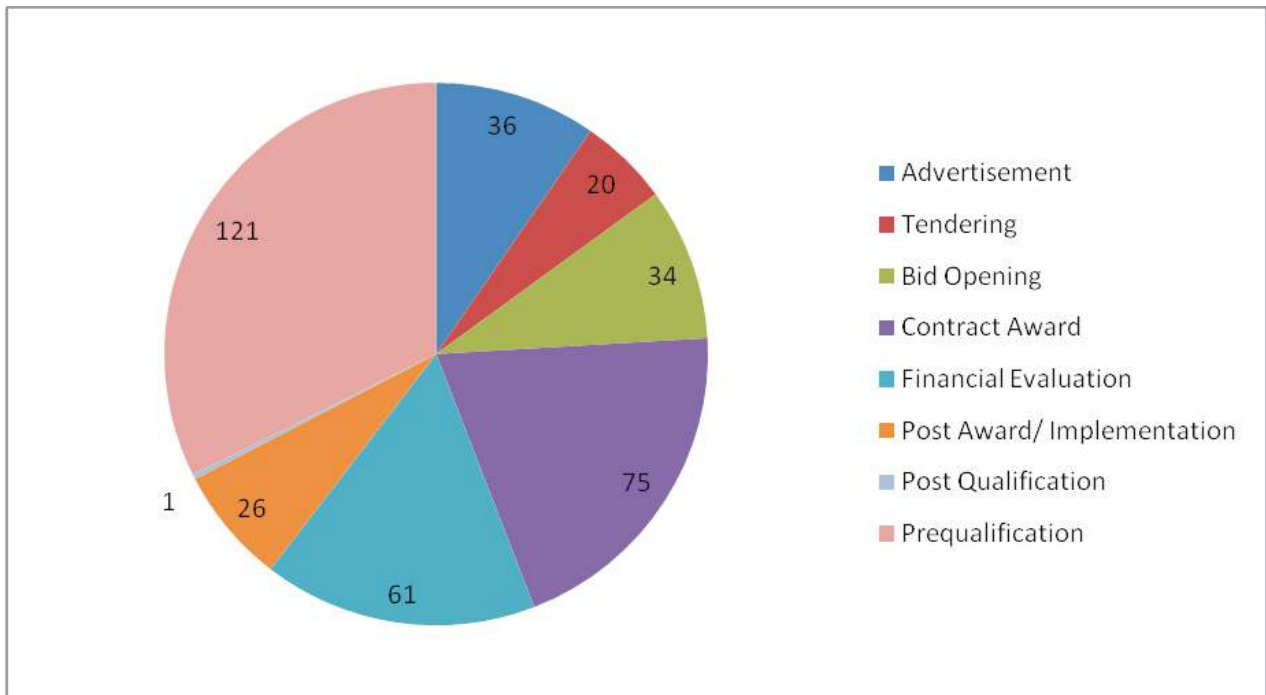
Below is the Chart showing the Analysis of the 260 Closed Petitions



Analysis of Closed Petitions

DESCRIPTION	Jan-Dec, 2016	
	NUMBER	%
In Favour of Petitioner	65	25%
In Favour of Proc. Entity	44	17%
In Favour of Third Party	6	2%
Debrief	38	15%
Dismissed	85	33%
Re-procure	22	8%
<b>TOTAL</b>	<b>260</b>	<b>100%</b>

**Below is the Chart showing the Analysis of the Procurement Stages where Petitions were Treated**



**Procurement Stages where Petitions were Treated**

DESCRIPTION	Jan-Dec, 2016	
	NUMBER	%
Advertisement	36	10%
Tendering	20	5%
Bid Opening	34	9%
Contract Award	75	20%
Financial Evaluation	61	16%
Post Award/ Implementation	26	7%
Post Qualification	1	0%
Prequalification	121	32%
<b>Total</b>	<b>374</b>	<b>100%</b>

**1.3 Right of Reply Meetings (RoR)**

- i. The Department in attending to petitions received from bidders/contractors often invites petitioners, other bidders and Ministries, Departments and Agencies (MDAs) related to the affected procurements to Right of Reply (ROR) Meetings to resolve the petition.
- ii. A Total of **34 Right of Reply** Meetings was held at the Bureau during the period of January to December, 2016.
- iii. A thorough review to verify all procurement processes in the affected projects was carried out by officers of the Department before the RoR Meetings.

- iv. Heads of Department/Unit are invited to constitute the BPP Team; pre-meeting briefs are held by the BPP Team before each Right of Reply Meeting to align thoughts and take a common position. Arising from deliberations at Right of Reply Meetings, petitions that required further investigation were forwarded to ICPC and EFCC.

## 1 Certificates of “No Objection”

In order to ensure full compliance with the provisions of the Public Procurement Act, 2007, Public Procurement Regulations and extant Guidelines on public procurement, the Bureau reviewed and issued 227 Nos of Certificates of “No Objection” to MDAs at the values stated during the year, as shown below:

S/N	DEPARTMENT	NUMBER OF CERT.
1	Civil Infrastructure	36
2	Special Procurement	112
3	Agric. & Water Resources	24
4	Energy Infrastructure	52
5	Compliance, Cert. & Mon.	3
	<b>TOTAL (No.)</b>	<b>227</b>
	<b>TOTAL (₦)</b>	<b>397,848,541,969.47</b>
	<b>TOTAL (\$)</b>	<b>352,515,272.39</b>
	<b>TOTAL (€)</b>	<b>605,291.14</b>

## 2 Bid Openings

The Bureau randomly attends Bid Opening within Abuja, Federal Capital Territory, to observe and ensure full compliance with the PPA, 2007 at bidding stage of procurement. A total of nineteen (19) Nos Bid Opening exercises were observed by the staff of the Department during the period under review.

## 3 MDA's Advertisement

- 3.1 The Bureau conducted due diligence on 114 procurement advertisements placed by MDA's to ensure compliance with the PPA, 2007. The Department, in guiding the MDAs' procurement teams, had in some cases cancelled advertisements where major deviations were observed in the advertisements. It was observed that procuring entities are sometimes unclear as to the appropriate procurement method to apply and the appropriate minimum tender period. Recent trend indicates a reduction in two common contraventions, high cost of tender documents and the omission of some responsive criteria. Based on the Bureau timely intervention to correct such act, so many MDA's were seen to now comply by publishing addendum to any erroneous advertisement.
- 3.2 The Department, in collaboration with Regulation & Database is publishing MDA's compliance to BPP directives on the Bureau's website on a monthly basis.

**Contract awards according to method of procurement in 2016**

PROCUREMENT METHOD	Nos	Amount Certified
Direct Procurement	67	126,514,886,789.64
Emergency Procurement	4	113,537,013.05
ICB	3	1,678,721,505,087.35
NCB	22	19,984,007,531.11
Selective	43	47,004,007,298.19
Variation	23	14,935,720,789.54
Repeat	41	1,093,146,166,923.37

**TRAINING**

Training -- for capacity development and increased understanding of the Public Procurement Act 2017- - was central to the Bureau's work in 2016.

**TRAINING FOR CONVERSION TO THE PROCUREMENT CADRE**

The conversion to Procurement Cadre for Parastatals, Agencies and Commissions of The Federal Government was twice this year 2016 at the Administrative Staff Collage of Nigeria (ASCON) Topo-Badagry, Lagos State. The candidates were trained in fundamental principles of public procurement, Overview of Public Procurement Act, 2007, Principles of Procurement Planning, Advertisement, Bid Opening, Examination and Evaluation, Code of Conduct, Offences and Sanctions Understanding the Use of Standard Bidding Documents (SBDs) and Standard Request for Proposals (SRFPs), Pre- Qualification and Post Qualification. The training had several case studies, group works, test and final examination. The Number of Candidates Trained and the no of Candidates that Passed the Conversion Examination is as summarized below:

**Table 9.1 Showing the summary of conversion for first and second batch, 2016**

S/N	Date	Number of Candidates Trained	Number of Candidates That Passed
1	<b>First Batch</b> 22 <sup>nd</sup> May -3 <sup>rd</sup> June, 2016	205	148
2	<b>Second Batch</b> 21 <sup>st</sup> November – 2 <sup>nd</sup> December, 2016	232	172

**TRAINING AT PUBLIC PROCUREMENT RESEARCH CENTER FEDERAL UNIVERSITY OF TECHNOLOGY, OWERRI FOR THE YEAR 2016.**

The Public Procurement Research Centre, Owerri carried out a series of professional trainings for scholars and practitioners in various sectors of government to improve efficiency, fairness and transparency in public procurement in Nigeria. The training of Procurement Officers at the Public Procurement Research Centre FUTO, Owerri with the support of the Bureau (Research, Training and Strategic Planning Department) ran through the year from March to December, 2016 as planned and published in the Training Programme/Brochure, with various course titles. A total of 362 persons drawn from various Ministries, Departments and Agencies of Federal Government were trained.

**ADDITIONAL PUBLIC PROCUREMENT RESEARCH CENTRES**

Two additional Public Procurement Research Centre's were established during 2016 at Ahmadu Bello University, Zaria, and the University of Lagos. The flag off of activities at ABU was held on 24<sup>th</sup>–25<sup>th</sup> November, 2016.

## Chapter 4

# Finance

The division in 2016 rendered up-to date financial information to the Office of the Accountant-General of the Federation. The division has also kick-started the full implementation of the International Public Sector Accounting Standard (IPSAS) accrual basis.

### AUDIT MONITORING/SUPERVISION

The Office of the Accountant-General of the Federation (OAGF) carried out various statutory audits and monitoring of financial records of the Bureau in 2016.

### AUDITED FINANCIAL RECORDS

The Bureau's accounts have always been audited in compliance with the extant rules since the granting of the Self-Accounting status. Accordingly, the audit of 2015 Financial Books of Accounts was successfully carried out in Year 2016. The financial and management reports were delivered to all statutory bodies of the federal government.

### ROLE PLAYERS ON THE GOVERNMENT INTEGRATED FINANCIAL MANAGEMENT INFORMATION SYSTEM (GIFMIS)

The department successfully facilitated the Bureau's enrolment into the Government Integrated Financial Management Information System (GIFMIS) Release II during the year. This is a reform policy of the Federal Government to ensuring transparency, accountability and openness in the utilization of government funds. The enrolment cut across all functional departments in the Bureau.

Profiling, integration and training of role players was also carried out during the year.

### IMPLEMENTATION OF THE 2016 BUDGETARY PROVISION

The Bureau was allocated the total sum of **N1,738,700,078.00** in the 2016 fiscal year. The breakdown is as follows:

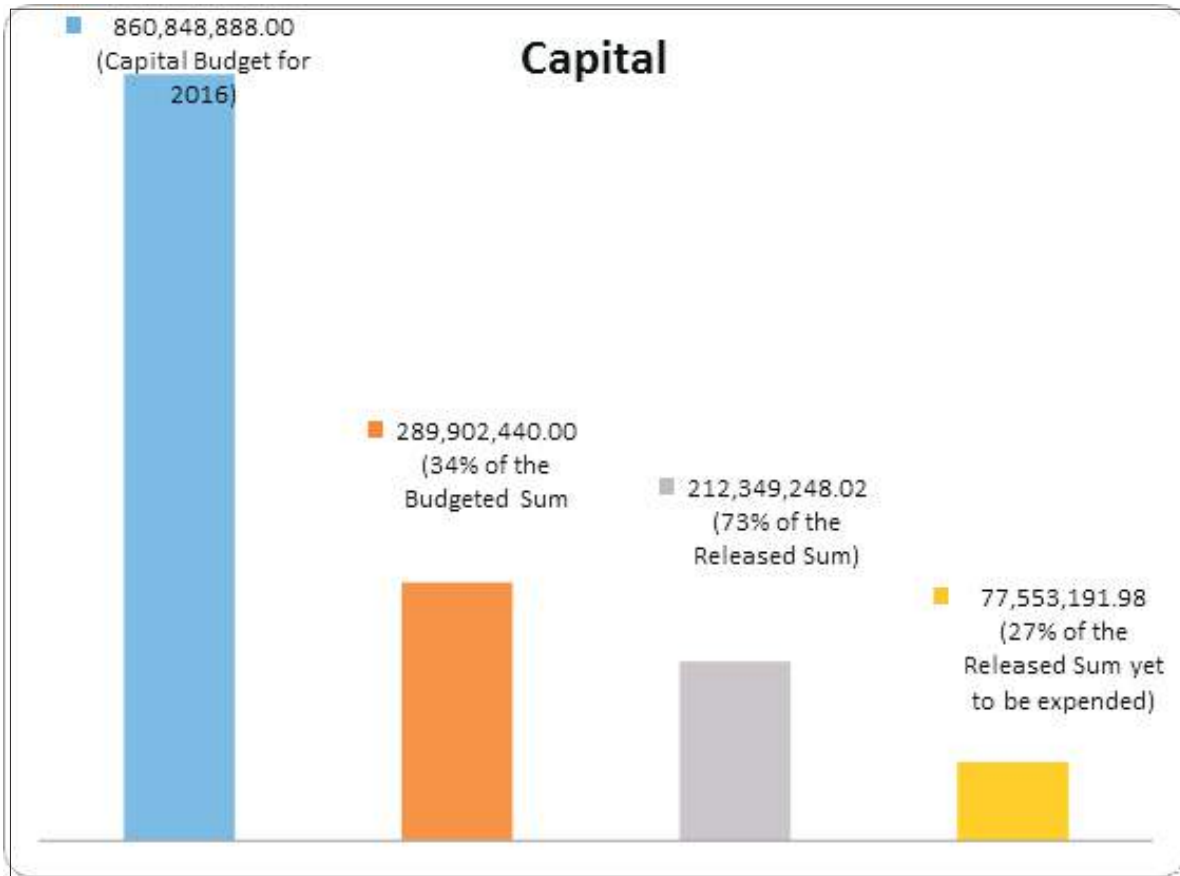
Capital Expenditure:	-	N860,848,888.00
Overhead Expenditure	-	N519,528,443.00
Personnel Expenditure	-	N358,322,747.00
		<b>N1,738,700,078.00</b>

A special funding [Authority to Incur Expenditure (AIE)] in the total sum of N194,782,000.00 for the implementation of the e-Procurement policy was also released to the Bureau during the year, bring the total available allocation to **N1,933,482,078.00**.

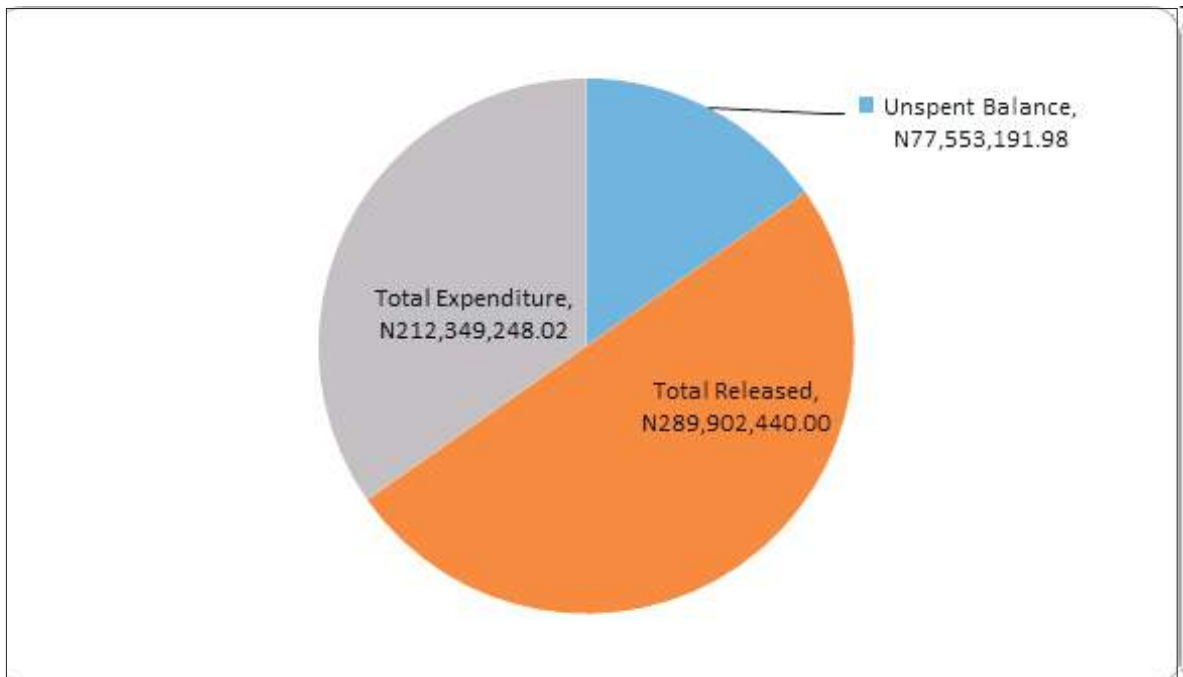
### STATUS OF FINANCIAL POSITION

**Capital:** The total sum of N289, 902,440.00 was released to the Bureau from the capital budget of N860, 848,888.00. This represented 34% of the budgeted sum leaving a balance of N570, 946,448.00 not yet released.

The total sum of N212,349,248.02 was expended out of the released sum of N289,902,440.00; leaving a balance of N77,553,191.98. The percentage utilization of the released capital budget as at 31 December 2016 was 73%.



**CAPITAL BUDGETARY PROVISION: N860, 848,888.00**

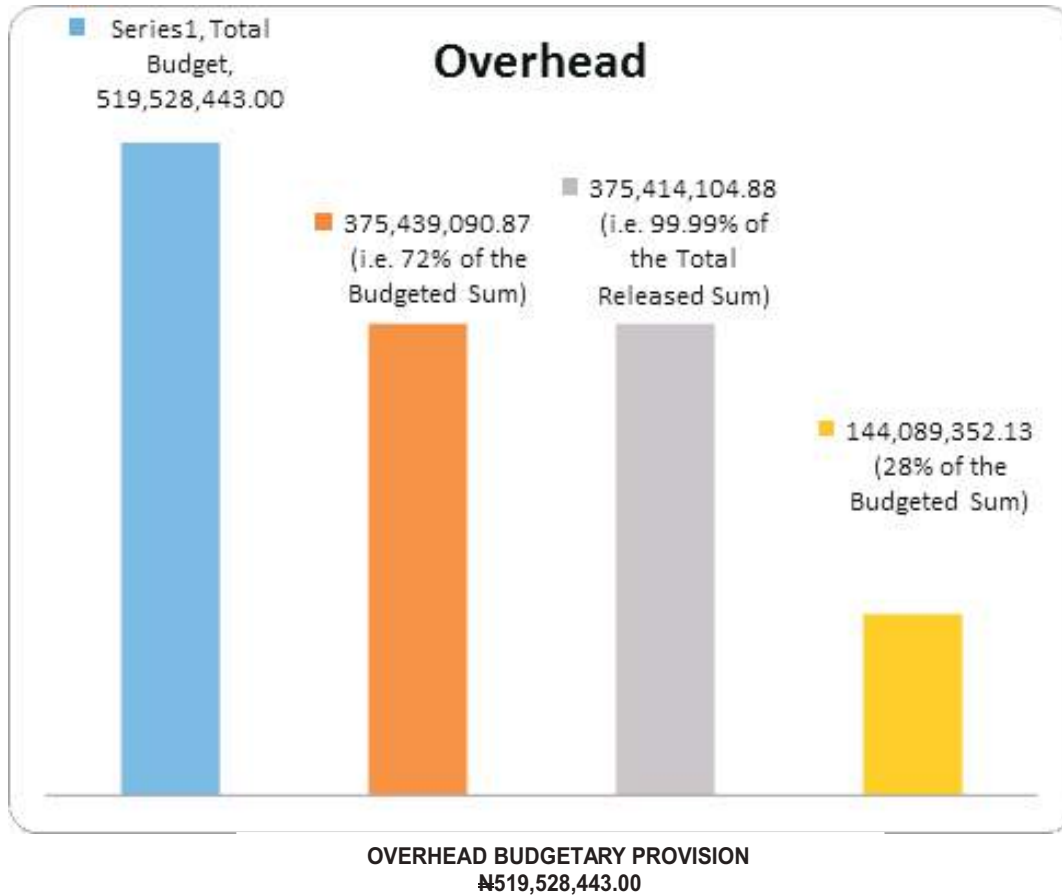


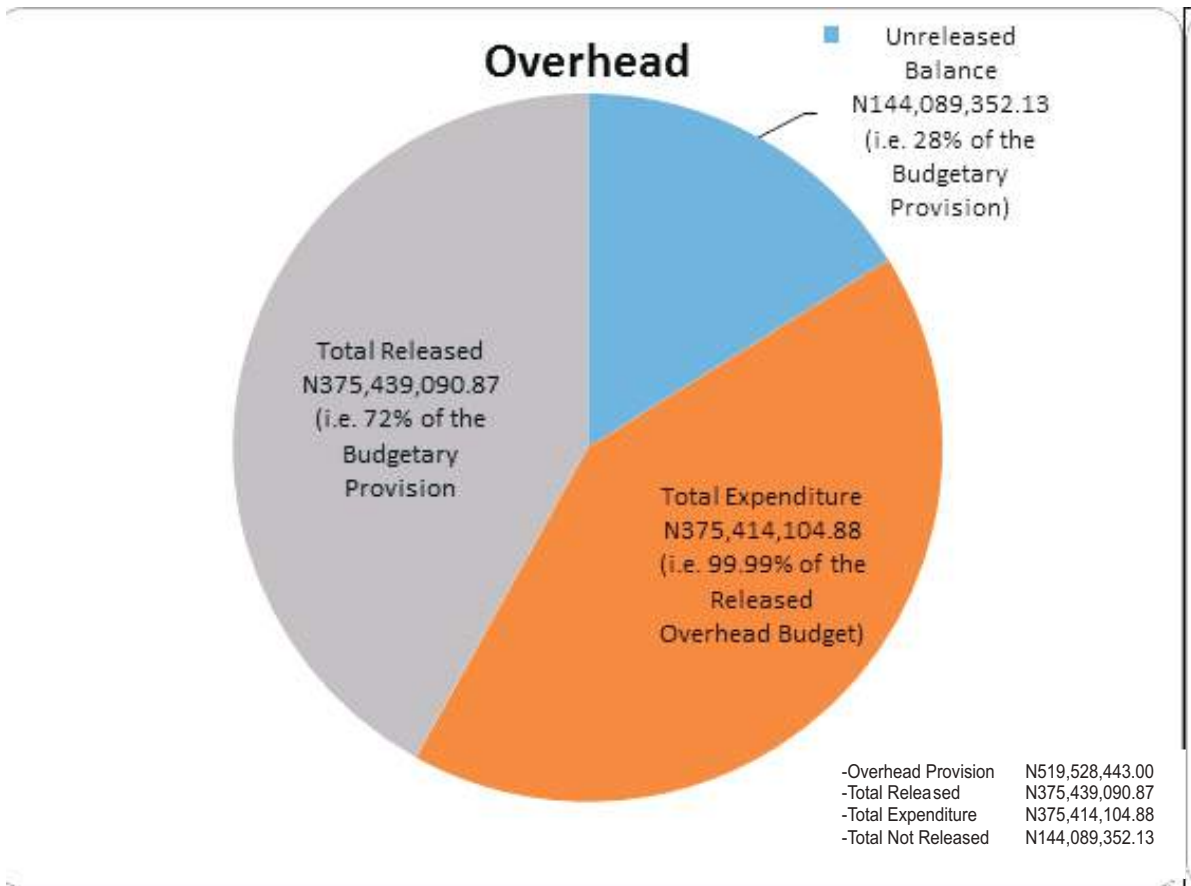
**The Capital Budget will still be operational till March 31, 2017**

## Overhead

The total released overhead expenditure cost to the Bureau was N375,439,090.87 out of the budgeted sum of N519,528,443.00 representing 72% of the budgeted sum leaving an outstanding balance of N144,089,352.13 not released in the year under review. This as well represented 28% of the approved budgeted sum.

The total sum of N375,414,104.88 was utilized out of the released sum of N375,439,090.87. This represented a percentage utilization of 99.99%. The total unspent balance in the sum of N24, 985.99 was returned to the Sub-Treasury of the Federation (STF).





**Personnel**

The payment of staff salaries and emoluments are done at the Accountant-General's office by the Integrated Payroll and Personnel Information System (IPPIS).

The sum of N358, 322,747.00 was approved for staff salaries in 2016 budget. Salaries were paid up to date in 2016.

**Authority to Incur Expenditure (AIE) (E-Procurement)**

Authority to Incur Expenditure (AIE) in the sum of N194, 782,000.00 was released to the Bureau to enhance speedy implementation of the e-procurement policy. The total sum of N193,878,309.51 was expended leaving a balance of N903,690.49 unspent balance. The percentage utilization represented 99.54% utilization.

**SUMMARY OF THE 2016 BUDGETARY PERFORMANCE**

The Summary of the 2015 budgetary performance is as follows:

Budget Head	Budgetary Provision (N)	Total Released (N)	Total Expenditure (N)	Balance of Unspent Fund	Percentage Performance		Remarks
					% Appropriated Budget	% Amount Released	
Capital	860,848,888.00	289,902,440.00	212,349,248.02	77,553,191.98	34%	73%	
Personnel Cost	358,322,747.00	IPPIS	IPPIS	IPPIS	IPPIS	IPPIS	Domiciled with IPPIS at the Accountant-General's office
Overhead Cost	519,528,443.00	375,439,090.87	375,414,104.88	24,985.99	72%	99.9%	
A/E e-Procurement		194,782,000.00	193,878,309.51	903,690.49	100%	99.54%	
<b>Total</b>	<b>N1,738,700,078.00</b>	<b>N860,123,530.87</b>					

## Finance and Management Services

### Human resources Promotions

49 members of staff of the Bureau were promoted, including one (1) directorate staff. Their promotions were mostly with effect from 1st January 2016. Some wrong staff placements were also corrected during the exercise.

### Postings

Four (4) Procurement Officers of the Bureau were posted out to other MDAs. Similarly, the Bureau received five (5) officers from the Service wide including the Head of Finance & Accounts.

### Staff welfare

- In addition to the staff bus, which conveys staff to the Mararaba axis, two additional staff buses were approved and released to ply the Lugbe and Kubwa axis. Also, a Peugeot 307 salon car was approved and released to convey staff who stay late in the office, to the Mararaba axis. This gesture was meant to improve welfare of the staff and boost their morale.
- Four (4) members of staff whose appointments were terminated in 2015 were recalled in October, 2016.
- In April 2016 the Bureau organized the first ever Staff Retreat to the pleasure of all staff at Reiz Continental Hotel, Abuja. The event recorded a huge success with some notable guests among them was the CEO of Centre for Management Development (CMD).

### Capacity development

Human capacity building activities during the year under review included the following:

- The Department supervised a customised training on Safe Driving, conducted by the Federal Road Safety Corps (FRSC) for the Bureau's Drivers at Keffi in April 2016.
- Six directorate staff also took part in the promotion exercise for the service-wide procurement officers, which took place in Nigeria and abroad.

- The Unit also supervised training on Effective Procurement Strategies conducted by Crown Agent in June 2016, at the Bureau's Training Centre, to the benefit of the Bureau's Procurement Officers.
- Between November and end of December 2016, local training conducted by consultants, was organised for all staff of the Bureau, in different parts of the country.
- At various times within the 2016 year under review, some members of staff were nominated for training, sponsored by either BPP or EU-UNODC.
- Some key members of Staff were sponsored on foreign training by World Bank and Open Contracting Partnership to get more acquainted with global best practices in e-Procurement.
- The Department undertook the general deployment of 115 Procurement Officers on Salary Grade Level 15-17 service-wide in the Federal Civil Service in January 2016.
- The Department conducted promotion examination for Procurement Officers on Salary Grade Levels 07 to 13 in the Federal Civil Service at the State House Auditorium on the 5<sup>th</sup> October 2016. The total number of officers that sat for the examination was 147. About 80% of the candidates were successful in the exercise and it was therefore recommended to the Federal Civil Service Commission to approve their promotions.
- The Department arranged the participation of the five (5) officials of the Bureau in the foreign leg of the year 2016 promotion examination of Procurement Officers on Salary Grade Levels 14-16 in conjunction with the Federal Civil Service Commission. The exercise took place in New York, USA, New Delhi, India, Paris, France and Nairobi, Kenya.
- Also within the 2016 review year various welfare incentives, such as payment of overtime allowances and grant of essential provision during festivity periods, were extended to the staff of the Bureau.

### **Logistic management**

- Eleven (11) vehicles, comprising four (4) saloon cars for the Director General and Directors, one (1) SUV for the Director General, four (4) pick-up van project-vehicles and four (4) motorcycles for dispatch, were procured during the year under review. These are to replace some of the Bureau's vehicles whose life span had since expired, to enhance work efficiency and effectiveness.
- In August 2016, the Department also initiated and participated in the disposal to staff, of the Bureau's post-house household items, following all righteousness in the process.

### **Deaths**

- The Bureau lost Mr. Godwin Ikor, Clerical Officer (RS&TP Dept.) on 20<sup>th</sup> June, 2016. This circumstance drew the compassion of management, which expressly absorbed his widow into the services of the Bureau as a Clerical Officer based on her qualification.

In March 2016 the Department received yet another invoice in part payment of death benefit in favour of Mrs. Nkechi Agbai, wife of late Mr Agbai Ukoh



**FOR THE RECORD**

# Communique from The Seventh Annual Procurement Retreat for Federal Permanent Secretaries Held at Sheraton Hotel and Towers, Ikeja Lagos 15-17 January, 2016.

## PREAMBLE

The 7<sup>th</sup> Annual Procurement Retreat for Federal Permanent Secretaries was held by the Bureau of Public Procurement at Sheraton Hotel and Towers, Lagos, from Friday, 15<sup>th</sup> to Sunday 17<sup>th</sup> January, 2016. The theme of the Retreat was “The Public Procurement Act (PPA), 2007: An effective tool for delivering more for less”.

## OPENING

The Head of the Civil Service of the Federation, Mrs Winifred Ekanem Oyo-Ita, FCA, declared the Retreat open and enjoined Permanent Secretaries to continue to uphold the time-honoured virtues of integrity and transparency in public procurement of MDAs, in order to get value for money in the use of public funds. She emphasised the importance of the Retreat and urged Permanent Secretaries as leaders, to respond effectively to emerging challenges, in the nation.

Goodwill messages were delivered by Senators Mohammed Ali Ndume, the Senate Leader and Joshua Dariye, Deputy Chairman Senate Committee on Public Procurement. The Chairman of the House Committee on Public Procurement, Hon. Wole Oke was represented at the occasion by Hon. Nasiru Sule Garo. A special goodwill message by the Governor of Lagos State, HE Akinwumi Ambode was delivered by Akin Onimole, General Manager, Lagos State Bureau of Public Procurement.

## OBJECTIVES

The major objectives of the 2016 Retreat were to:

- Understand the scope of application of the Public Procurement Act, 2007;
- Highlight the responsibilities of Accounting Officers under the Act and the need to ensure full compliance;
- Give an overview of the procurement processes for the benefit of newly appointed Permanent Secretaries;
- Update Permanent Secretaries on the revised approval thresholds for procurement activities; and
- Examine ways to accelerate Budget Implementation and performance in 2016 and beyond.

## PAPERS PRESENTED

The following papers were presented at the Retreat:

1. *“Leadership and Management”*, by Kim Phan, Executive Director, International Law Institute (ILI), Washington DC;
2. *“Public Procurement Act, 2007: An Effective Tool for Delivering More for Less”* by Engr. Emeka M. Eze, Director General Bureau of Public Procurement (BPP);
3. *Health Talk on “keeping busy and keeping healthy”*; by Dr. Uwemedimo Uko Esiet, Public Health Practitioner;

4. *“Civil Society as stakeholders in the monitoring of government contracts in accordance with the Public Procurement Act”, by Stanley Achonu, Operations Lead, BudgIT; and*
5. *“Briefing for Permanent Secretaries”, by Dr. Joe Abah, Director General, Bureau of Public Service Reforms.*

## OBSERVATIONS

Participants observed as follows:

- i. The timing and the theme of the Annual Retreat are apt in view of the change of administration and the challenges posed by dwindling revenues from oil;
- ii. The Procurement Act, 2007 is a veritable tool in deepening good governance through delivery of quality works, goods and services to the public;
- iii. The administrative and judicial frameworks for public procurement would be strengthened by stronger legislation to deal more decisively with infractions of the PPA 2007;
- iv. The change Agenda of the present Administration requires Accounting Officers to defend the standards and processes set by the Procurement Act to ensure that institutions and individuals who seek to do business with Government adhere to the rules;
- v. There is increased international confidence in Nigeria's procurement processes, as the Revised National Standard Bidding Documents and Request for proposals have been adopted for all World Bank funded projects;
- vi. There is need for constant media engagement by various government institutions to enable the public consolidate the gains of the Procurement Act; and
- vii. The role of wellness in promoting personal effectiveness and workplace productivity.

## RESOLUTIONS

After extensive and robust deliberations on the presentations, the Retreat resolved as follows:

- a. The Permanent Secretaries as Accounting Officers should adopt new strategies, while making transparency and accountability their watch words in the delivery of quality service to Nigerians;
- b. There is need to fast-track the proposed amendments to the PPA, 2007 including the debarment provision in order to enhance efficiency and effectiveness in the procurement process;
- c. Media Institutions should be encouraged to enlighten the citizens on the processes in public procurement to enable them become active in the fight against corruption;
- d. There is need for greater collaboration between Civil Society and Government in the monitoring and evaluation of budget and project implementation for improved accountability;
- e. Permanent Secretaries as leaders should appreciate the different personality types that make up their management teams, in order to maximise individual strengths and potentials;

- f. Participants recognised the need to conduct themselves with the highest level of integrity and align themselves with the zero tolerance for corruption of the present Administration, in the discharge of their responsibilities.

## CONCLUSION

In conclusion, participants expressed appreciation to President Muhammadu Buhari, GCFR, for his purposeful leadership and his inspirational direction to the Public Service through the Change Agenda and the members of the National Assembly for their continued support. Participants further commended the Head of the Civil Service of the Federation for her leadership and support in the Annual Procurement Retreat for Federal Permanent Secretaries organized by the BPP. The participants also expressed appreciation to the DG, BPP and his staff for the continuous commitment in improving the public procurement process; recognized the contributions of the DG BPSR; the BudgIT and the Media for their untiring partnership.

The participants also expressed gratitude to the Government and the good people of Lagos State for their hospitality and support towards the success of the 2016 Retreat.

The Retreat ended with a brief on the status of containment of the Lassa fever outbreak in the country as well as personal preventive measures to keep safe. All Permanent Secretaries were encouraged to participate actively in the dissemination of the preventive measures among their staff and in their communities in order to control the spread of the disease. The body of Permanent Secretaries commended the efforts of the Federal Government to contain the epidemic.

Issued this 17<sup>th</sup> Day of January, 2016

**Emeka M. Ezeh, OFR**  
**Director General, BPP**

**Mrs. Winifred Ekanem Oyo-Ita, FCA**  
**Head of the Civil Service of the Federation**

# Communique the Second Procurement Retreat for the Chief Executive Officers of Federal Government Agencies/Parastatals Held At Sheraton Hotel And Towers, Ikeja, Lagos, From 17<sup>th</sup> To 19<sup>th</sup> March, 2016

## **PREAMBLE**

The second Procurement Retreat for the Chief Executive Officers of Federal Government Agencies/Parastatals was organised by the Bureau of Public Procurement at Sheraton Hotel and Towers, Lagos, from Thursday, 17<sup>th</sup> to Saturday 19<sup>th</sup> March, 2016. The theme of the Retreat was “The Public Procurement Act (PPA), 2007: An effective tool for delivering more for less”.

## **OPENING REMARKS**

The Acting Director-General, Bureau of Public Procurement (BPP), Engr. Ahmed Abdu, in his welcome remarks enjoined the Chief Executive Officers of Federal Government Agencies/Parastatals to improve the procurement system in the MDAs so that the nation's budget will be implemented in quicker pace and with greater efficiency. He emphasised the importance of the Retreat and stated that the BPP associates with the President's disposition to tackling corruption and would bring its perspective on corruption prevention to this fight, by ensuring strict compliance with extant regulations and guidelines on public procurement.

In his Keynote Address, the SGF restated this Administration's unwavering commitment to probity, accountability and value for money in its procurement activities as well as zero tolerance for corruption. Reminding the Chief Executive Officers of the President's disposition to tackling corruption, he reiterated that Government will not condone any infringement of the Procurement Act and officers who indulge in such acts will face the full wrath of the law.

Thereafter, the Secretary to the Government of the Federation (SGF), represented by the Permanent Secretary, General Services Office of the Office of the Secretary to the Government of the Federation, Alh. Mohammed Bukar declared the Retreat open.

Goodwill Messages were delivered by His Excellency, the Executive Governor of Lagos State, Akinwumi Ambode ably represented by the Secretary to Lagos State Government, Mr. Tunji Bello, and the Chairman, House Committee on Public Procurement, Honourable Oluwole Oke.

## **OBJECTIVES**

The major objectives of the 2016 Retreat were to:

- Understand the scope of application of the Public Procurement Act, 2007;
- Highlight the responsibilities of Accounting Officers under the Public Procurement Act, 2007;
- Review of Approval Thresholds for Prior Reviews and Procurement Methods;
- Give an overview of the procurement processes;
- Update on BPP's Database and Technology process;
- Update on Procurement Cadre; and
- Fast Tracking 2016 Budget Implementation.

## **PAPERS PRESENTED**

The following papers were presented at the Retreat:

- Health Talk on “Emerging Trends in Successful Cardiac Arrest Response Programme”; by Dr. Nwachukwu Jacob, President, Blood Pressure Control Foundation;

- “Public Procurement Act, 2007: An Effective Tool for Delivering More for Less” by Engr. Ahmed Abdu, Ag. Director-General Bureau of Public Procurement (BPP);
- “Briefing on the Public Sector Reform Of Federal Government Agencies/Parastatals”, by Dr. Joe Abah, Director-General, Bureau of Public Service Reforms.

## OBSERVATIONS

The participants observed as follows:

- i. The theme and objectives of the Retreat are timely and appropriate for this period when all government activities are being re-focused to align with the President's war against corruption;
- ii. The BPP's role in the fight against corruption is unique, because it prevents corruption which is the most cost effective approach and is in line with the President's disposition to tackling corruption;
- iii. To shift Nigeria's fight against corruption from corrective to preventive measures, all critical stakeholders must be sensitised adequately on their roles and responsibilities in the implementation of the Public Procurement Act, 2007 ;
- iv. The need for Chief Executive Officers to achieve and promote work-life balance as a critical element in the mitigation of the predisposing risk factors to serious health ailments, particularly cardiac arrest, high blood pressure and diabetes;
- v. Participants noted the major findings from the procurement audits carried out by the BPP and observed that along the procurement value chain there are multiple risk areas for both public and private sector operators to divert public funds for private gains, which amounts to corruption.

## RESOLUTIONS

After extensive deliberations on the presentations, the Retreat resolved as follows:

- a. The capacity of Chief Executive Officers as Accounting Officers should be strengthened for the smooth implementation of procurement activities and to enable them tackle identified challenges in the procurement processes of their Agencies;
- b. There is need for all MDAs to comply with procurement procedures and submit the records to the BPP in order to enable Government determine its financial commitments and subsequently allocate resources appropriately;
- c. Participants resolved to comply with the new prior Review and Procurement Method thresholds for MDAs in the award of contracts and urged that no MDA personnel should be allowed to split contracts with the aim of beating the threshold and evading scrutiny by the BPP;
- d. Chief Executive Officers should promote the health of their staff with a view to optimizing their productivity;
- e. Participants noted the various reforms across all Public Service activity centres to improve good governance and institution building and urged that the key challenges to realising the reform objectives be addressed to ensure that there are tangible improvements in the Public Services experienced by citizens.
- f. Participants adopted the way forward in 2016 as proposed by the BPP and pledged that all procurements shall be transparently conducted to promote competition, efficiency, value for money and shall be based only on procurement plans supported by prior budgetary appropriations, while provision of performance guarantee shall be a pre-condition for the award of any procurement contract for which mobilisation fee is to be paid, among others;
- g. Participants noted the need for expeditious payment of approved valuation and urged that budgetary releases be made timely in order to prevent interest on delayed payments;

- h. Participants committed themselves to maintain complete and detailed records of procurement proceedings and to comply with the Secretary to the Government of the Federation's Circular Ref. No. SGF/50/S.52/II of 11<sup>th</sup> December, 2014 on early preparation and submission of Procurement Plans for 2016 and Procurement Records for 2015;
- i. There is need to review certain public sector reform policies of Government, such as monetization of accommodation and outsourcing of certain categories of staff in order to address the areas that are having a negative impact on service delivery.
- j. Participants advised that contracts awarded through due process which were not completed and fully paid for before the end of any fiscal year should be rolled over for funding in the following year by the Budget Office of the Federation to prevent avoidable litigation against Agencies/Parastatals of Government.

## CONCLUSION

- a. The participants expressed appreciation to President Muhammadu Buhari, GCFR, for his proactive leadership and his inspirational direction to the Public Service through the Change Agenda. The members of the National Assembly were also appreciated for their continuous support. Participants further commended the Secretary to the Government of the Federation for his exemplary role and support in the Procurement Retreat for Chief Executive Officers of Federal Government Agencies/Parastatals organized by the BPP.
- b. The participants also expressed appreciation to the Ag. DG, BPP and his staff for the continuous commitment in improving the public procurement process; recognized the contributions of the DG BPSR; and the Media for their untiring partnership.
- c. The participants opined that the papers presented were resourceful and would enhance effective processes going forward.
- d. Finally, the participants expressed gratitude to the Government and the good people of Lagos State for their hospitality and support towards the success of the Retreat.

Issued this 19<sup>th</sup> Day of March, 2016

**Ahmed Abdul, MNSE**  
**Ag. Director General BPP**

**Engr. Babachir David Lawal**  
**Secretary to the Government of**  
**the Federation**

# Communique Of The 2<sup>nd</sup> National Conference On Public Procurement 31<sup>st</sup> March 2016, Abuja, Nigeria

## 1.0 Introduction

The 2<sup>nd</sup> National Conference on Public Procurement (NACOPP), hosted by the National Public Procurement Forum (NPPF), took place at the Kano Hall, Transcorp Hilton Hotel, Abuja on 31<sup>st</sup> March 2016.

The National Public Procurement Forum, made up of Heads of Procurement Regulatory Bodies at Federal and State levels, is established to act as a consultative and advisory body to all the tiers of Government in the Federation and promote a sustainable relationship and synergy between Heads of Procurement Regulatory Bodies at the Federal and State Levels. The theme of the Conference was: "Sustaining the Anti-Corruption Campaign through best practices".

## 2.0 Opening

The Conference was declared open by the Secretary to the Government of the Federation, Babachir David Lawal, who was represented by Mrs. Phyllis Nwokedi, Permanent Secretary, Special Duties Office, Office of the Secretary to the Government of the Federation.

The Conference was attended by over 70 delegates which included Directors of Procurement in the Federal Ministries, Departments and Agencies, as well as Heads of Procurement in the States, Procurement Experts; Civil Society Groups; and the Media.

In his Welcome Address, the Acting Director General, Bureau of Public Procurement, Engr. Ahmed Abdu enumerated the objectives of the Conference which were to:

- a) Introduce State Government representatives to the objectives and benefits of Public Procurement Reform
- b) Provide a national platform for policy makers to interact and share experiences on Public Procurement procedures and processes;
- c) Identify and agree on further strategies for improving on the implementation of the Public Procurement Reform;
- d) Enable participants agree that Public Procurement Reform is a core institutional remedy for the elimination of corruption in the country;
- e) Formulate new strategies for compliance with due process in public expenditure, and curtail tendencies to circumvent the process.

He stated that the driving force behind the Conference is the belief by the Bureau that the nation's procurement reform has made a huge impact on the economy.

He highlighted some of the initiatives undertaken by the BPP to increase awareness among critical stakeholders on their roles and responsibilities in the implementation of the Public Procurement Act 2007, such as the Bureau organizes annual Retreat for Permanent Secretaries; as well as interactive sessions with the legislature; forums with contractors, civil society, professional groups, among other.

He described the NACOPP as a veritable forum to achieve synergy with state governments on procurement issues. The Acting DG listed some of the BPP's accomplishments particularly the following:

- The Bureau saved the Federal Government about N680billion between 2009 and 2014 through its prior review of procurement made by its Ministries, Departments and Agencies.
- The Bureau has sanitized the Public Procurement system through the registration, categorization and classification of Federal Contractors, Consultants and Service Providers on its National database in order to ensure that only bidders of similar rankings tender for the same projects and that bidders do not tender for Contracts that are beyond their technical and financial capacities;
- The Bureau has ensured the professionalization of the procurement cadre of the Public Service through various capacity building programmes.
- He said that the result has been a vastly improved environment for doing business in Nigeria.

The Ag. DG, BPP concluded by appealing to Government to support the BPP in its effort to assist State Governments in domesticating the Procurement Act in their respective States to ensure that procurement reforms make visible impact in Nigeria on a wider scale.

### 3.0 Goodwill Messages

Goodwill messages were received from the following:

- African Development Bank, represented by Dr. Ousmane Dore
- Prof. Kunle Ade Wahab, OFR, former Special Adviser to the President on Budget Monitoring and Price Intelligence Unit.

### 4.0 Special Remarks

Delivering his special remarks, the Honourable Minister of the Federal Capital Territory Administration, Alh. Muhammed Musa Bello, who was represented at the event by Alh. Buba Gamawa, described the Conference as a great initiative which had provided the nation with a veritable platform for regular review of the Public Procurement system, its legal instrument and the implementation challenges and prospects. He recalled the pervasive improprieties that characterized public procurement processes prior to the enunciation of the Due Process Policy and assured the Conference that the present Administration of President Muhammadu Buhari believes and reposes confidence in the Public Procurement sanitization efforts, as they perfectly fit into the Administration's Change Agenda, particularly the anticorruption crusade. He assured the delegates that the current Political leadership is ready to give them all the necessary encouragement and administrative protection that may come their way as a consequence of their diligence at work.

### 5.0 Presentations

During the 1<sup>st</sup> Plenary Session of the Conference, the following presentations were made:

- Implementation of the Public Procurement Reform at the Federal Level: A Report Card by Bureau of Public Procurement by Engr. Tunde Kuye
- Best Practices in Public Procurement as an antidote to corruption by Barr. Chibuzor Ekwekwuo

## 6.0 Presentation, Consideration and Adoption of Memoranda on Public Procurement Policies

The 2<sup>nd</sup> Plenary Session featured the presentation of status reports on the implementation of the public procurement reforms by Kogi, Enugu, Bauchi, Niger and Adamawa States.

This was followed by the presentation of the following Memoranda on Public Procurement Policies by the Ag. DG, BPP for consideration and adoption by the Heads of Federal MDAs and 11 Heads of State Procurement Agencies:

- i. 2016/NACOPP/FEDBPP/01: THE NEED FOR EFFECTIVE IMPLEMENTATION OF THE ADMINISTRATIVE REVIEW MECHANISM PROVIDED IN PUBLIC PROCUREMENT LAWS. This memorandum was adopted by the delegates.
- ii. 2016/NACOPP/FEDBPP/02: THE NEED TO ADOPT THE USE OF FEDERAL STANDARD BIDDING DOCUMENTS, REQUEST FOR PROPOSALS PROCUREMENT PROCEDURES MANUAL AND REGULATIONS BY ALL THE STATES OF THE FEDERATION. This memorandum was amended to read "THE NEED TO ADAPT THE FEDERAL STANDARD BIDDING DOCUMENTS, REQUEST FOR PROPOSALS PROCUREMENT PROCEDURES MANUAL AND REGULATIONS FOR USE BY ALL THE STATES OF THE FEDERATION. The memorandum was thereafter, approved as amended.
- iii. 2016/NACOPP/FEDBPP/03: THE NEED TO ADOPT THE NATIONAL DATABASE OF CONTRACTORS, CONSULTANTS AND SERVICE PROVIDERS BY ALL THE STATES OF THE FEDERATION. This memorandum was not approved. However, delegates agreed that the database should be accessed freely by the States.
- iv. 2016/NACOPP/FEDBPP/04: PROFESSIONALIZATION OF PROCUREMENT CADRE IN ALL THE STATES OF THE FEDERATION. This memorandum was adopted by the delegates.
- v. 2016/NACOPP/FEDBPP/05: THE NEED FOR THE DEVELOPMENT AND DEPLOYMENT OF e-PROCUREMENT IN THE PUBLIC PROCUREMENT SYSTEM. This memorandum was adopted by the delegates.

## 7.0 Observations

- i. The NACOPP provides an important platform for stakeholders to identify the challenges in the implementation of the Public Procurement Act 2007 and jointly seek the solutions to be applied at all tiers of Government;
- ii. The Conference recognizes that the aggregate size of Government procurement financial flow is significant and therefore, remains the Government activity that is most vulnerable to waste, fraud and corruption;
- iii. The theme for the 2016 Conference aptly positions public procurement in the centre of this Administration's anti-corruption agenda by aligning Nigeria's procurement system with global best practices;
- iv. Public Procurement reforms have achieved tremendous impact on good governance and economic development; nevertheless the gains need to be consolidated through achieving greater synergy with State Governments on procurement issues and institutionalizing public procurement regulatory mechanisms at all tiers of Government.

## 8.0 Resolutions

The 2<sup>nd</sup> National Conference on Public Procurement (NACOPP), resolved as follows:  
To obtain better results in the 2016 Public Procurement, the Conference resolved to adopt the following strategy:

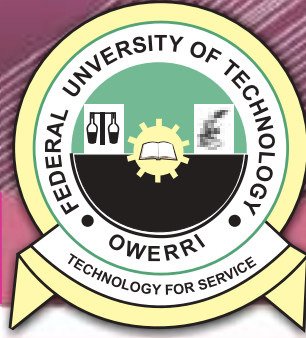
- i. To build Capacity for Judicial Officers in the area of procurement-related cases to enhance speedy dispensation of judgement
- ii. Conduct Public Procurement Clinics for Procurement Officers at different Grade Levels
- iii. Establish Public Procurement Research Centres (PPRCs) in the remaining 5 Geopolitical Zones
- iv. Indigenous Contractors and Consultants at all levels should be encouraged to take advantage of existing training facilities to develop capacity
- v. That Heads of procurement agencies in the States should be relevant professionals selected through a competitive process.
- vi. It was resolved that States should institute the procurement cadre in the schemes of service of their respective public services;
- vii. The States which are yet to domesticate the Public Procurement Act 2007 were urged to do so;
- viii. Noted that adequate best practices are already mainstreamed in the procurement processes and they should be robustly upheld as they serve as antidotes to corruption;
- ix. The issue of the gap between existing law/rules and their enforcement/implementation should be addressed to mitigate the huge integrity challenges confronting the nation's procurement system;
- x. To improve corruption prevention, detection and prosecution in public procurement, there is need to focus efforts on achieving effective implementation of existing best practices in our laws and procurement tools, improving the ethics environment in the public and private sectors, provide incentives for good performance and improve individual responsibility for wrong doing to serve as a deterrence;
- xi. In order to improve the compliance level of procurement officers, there is need for the BPP to device ways and means for protecting them from victimization while discharging their responsibilities in accordance with the extant law; and
- vii. The BPP should carry out sensitization and advocacy campaign to the State Governors to convince them of the need to institutionalize Public Procurement in their Public Sector operations.

## 9.0 Conclusion

In conclusion, the Conference expressed gratitude to Mr. President for sustaining the reform and also thanked all the participating Federal MDAs, States, BPP, the media and the general public for their contribution to the success of the national conference.

Engr. Ahmed Abdu, MNSE  
Ag. Director-General  
Bureau for Public Procurement

Engr. Akin Onimole  
General Manager  
Lagos State PPA



# TRAINING PROGRAMMES 2017

E-mail: [pprc.futo@gmail.com](mailto:pprc.futo@gmail.com), [pprc.futo@futo.edu.ng](mailto:pprc.futo@futo.edu.ng)  
Training to achieve value for money, best practice in procurement and zero tolerance to corruption



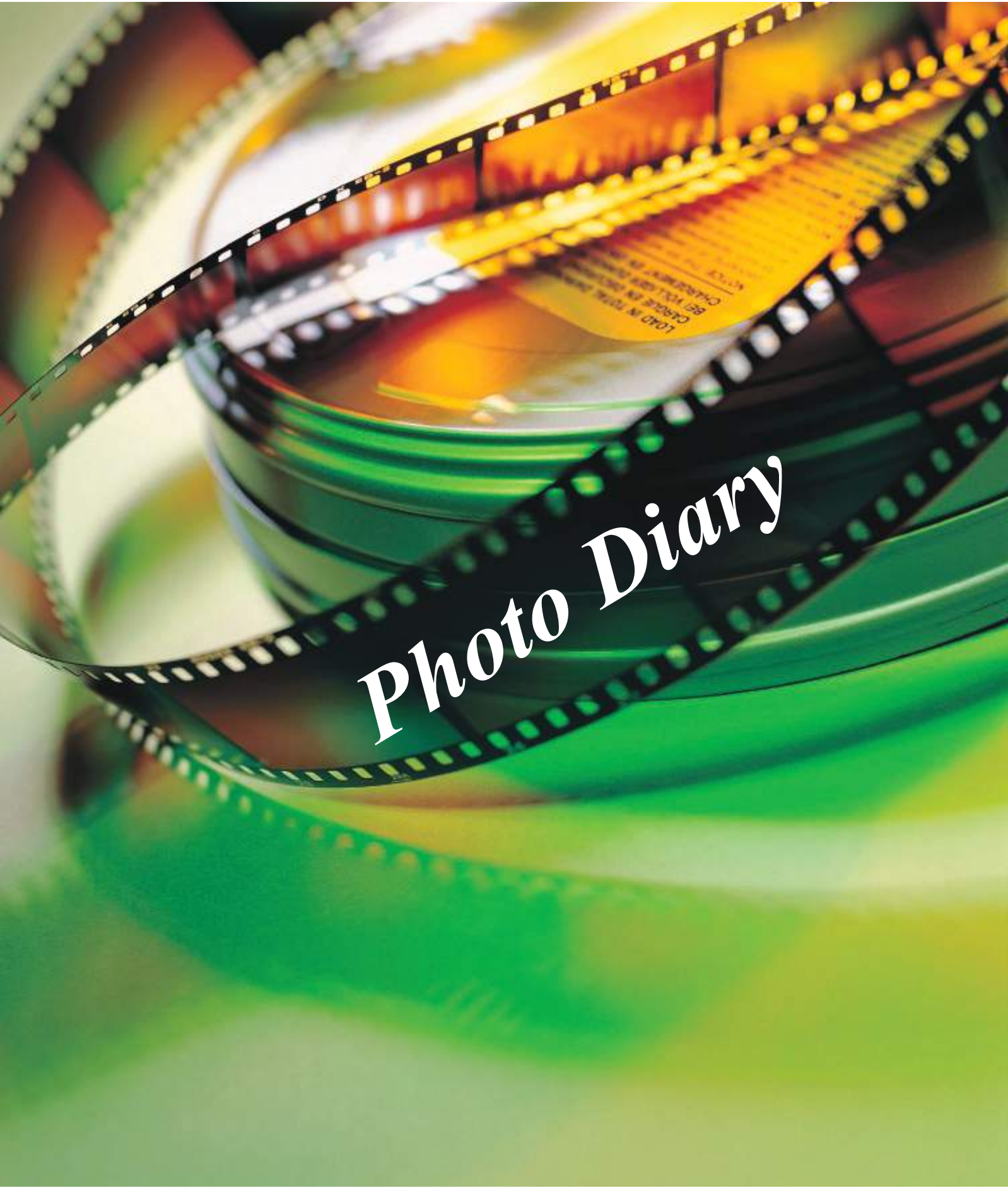
## PROCUREMENT TRAINING PROGRAMME- 2017

CODE	COURSE TITLE	DATES	TARGET GROUP
<b>MARCH</b>			
PPRCT01	<b>Effective Public Procurement Practice</b>	13 <sup>th</sup> – 17 <sup>th</sup>	The course targets those charged with procurement and bids evaluation responsibilities in Federal Government MDAs, State government, Ministries, corporations and agencies, public learning institutions, and private sectors.
PPRCT01	<b>Understanding Public Procurement Planning</b>	27 <sup>th</sup> – 31 <sup>st</sup>	Senior and Middle level management staff in procurement and those who are involved in public procurement decisions
<b>APRIL</b>			
PPRCT02	<b>Technical and Financial Bid Evaluation for Goods and Services</b>	24 <sup>th</sup> -28 <sup>th</sup>	Service Providers, Senior and Middle level managers in procurement and those who are involved in public procurement decisions.
<b>MAY</b>			
PPRCT03	<b>Technical and Financial Bid Evaluation for Works</b>	15 <sup>th</sup> -19 <sup>th</sup>	Service Providers, Senior and Middle level managers in procurement and those who are involved in public procurement decisions.
<b>JUNE</b>			
PPRCT04	<b>Conflict Management in Public Procurement</b>	12 <sup>th</sup> -16 <sup>th</sup>	Senior and Middle level management staff in procurement and those who are involved in public procurement decisions.
<b>JULY</b>			
PPRCT05	<b>Understanding the Public Procurement Solicitation Principles</b>	10 <sup>th</sup> -14	Service Providers, Senior and Middle level managers in procurement and those who are involved in public procurement decisions.

<b>AUGUST</b>			
PPRCT06	<b>Corruption Risks in Public Procurement</b>	14 <sup>th</sup> -18 <sup>th</sup>	Service Providers, Senior and Middle level managers in procurement and those who are involved in public procurement decisions.
<b>SEPTEMBER</b>			
PPRCT07/1	<b>Public Procurement Bid Evaluation</b>	11 <sup>th</sup> -15 <sup>th</sup>	Service Providers, Senior and Middle level managers in procurement and those who are involved in public procurement decisions.
PPRCT07/2	<b>Tenders and Contracts Management</b>	25 <sup>th</sup> -29 <sup>th</sup>	Service Providers, Senior and Middle level managers in procurement and those who are involved in public procurement decisions.
<b>OCTOBER</b>			
PPRCT08/1	<b>Understanding Public Procurement Methods</b>	9 <sup>th</sup> – 13 <sup>th</sup>	Senior and Middle level managers in procurement and those who are involved in public procurement decisions.
PPRCT08/2	<b>Technical and Financial Bid Evaluation for goods and services</b>	23 <sup>rd</sup> -27 <sup>th</sup>	Senior and middle level managers will benefit from the course.
<b>NOVEMBER</b>			
PPRCT09/1	<b>Technical and Financial Bid Evaluation for works</b>	13 <sup>th</sup> – 17 <sup>th</sup>	Senior and middle level managers will benefit from the course.

PPRCT09/2	<b>Practical Guide to Public Procurement for Contractors and Service Providers</b>	27 <sup>th</sup> – 1 <sup>st</sup> Dec	Contractors and Service providers
<b>DECEMBER</b>			
PPRCT10/1	<b>Effective Public Procurement Practice</b>	11 <sup>th</sup> – 15 <sup>th</sup>	The course targets those charged with procurement and bids evaluation responsibilities in Federal Government MDAs, State government Ministries, corporations and agencies, public learning institutions, and private sectors.





# Photo Diary



# The flag off the Public Procurement Research Centre at Ahmadu Bello University, Zaria



Vice Chancellor, Ahmadu Bello University, ABU, Zaria, Prof. Ibrahim Garba, welcoming the DG, BPP, Mr. Mamman Ahmadu



Chairman, Governing Council, ABU, Arc. Muhammad Dewu, embraces the DG, BPP, Mr. Mamman Ahmadu as the VC, ABU, Prof. Ibrahim Garba looks on



DG, BPP, Mr. Mamman Ahmadu assisted by the Chairman, Governing Council, ABU, Arc. Muhammad Dewu & the VC, ABU, Prof. Ibrahim Garba to cut the flag off tape



Chairman, Governing Council, ABU, Arc. Muhammad Dewu, giving his goodwill message



From left: S.A to the DG, BPP, Mr. S. U. Buba, Director, Special Procurement, Engr. E. J. Obasi and other Participants



R-L: Head, Media, Mr. Thomas Odemwingie, Head, Training, Planning & Strategic, Mr. Adebowale Adedokun and DD, Finance Management Services, Mr. Sule Habu Ningi & other Participant



## Ensuring Transparency, Competition and Quality in Nigeria's Public Sector Procurement

**More than ever before, doing business in Nigeria** is now transparent, competitive, and quality oriented. The nation is achieving value for money, witnessing less corruption and there is now more accountability in the public expenditure process. Though the Bureau of Public Procurement (BPP), the government places emphasis on fair processes, maximum efficiency and a corruption-free environment. This is why the environment is now more welcoming for foreign investors.



## **BUREAU OF PUBLIC PROCUREMENT (BPP)**

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**or write to:**

**BPP P.M.B. 765, Area 10, Garki - Abuja.**

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